

Lessons from the 2011 Tohoku tsunami and tsunami mitigation in Japan

○Anawat Suppasri
Panon Latcharote
Fumihiko Imamura

Tsunami Engineering Research Field
Hazard and Risk Evaluation Research Division
International Research Institute of Disaster Science (IRIDeS)
Tohoku University

25 February 2016

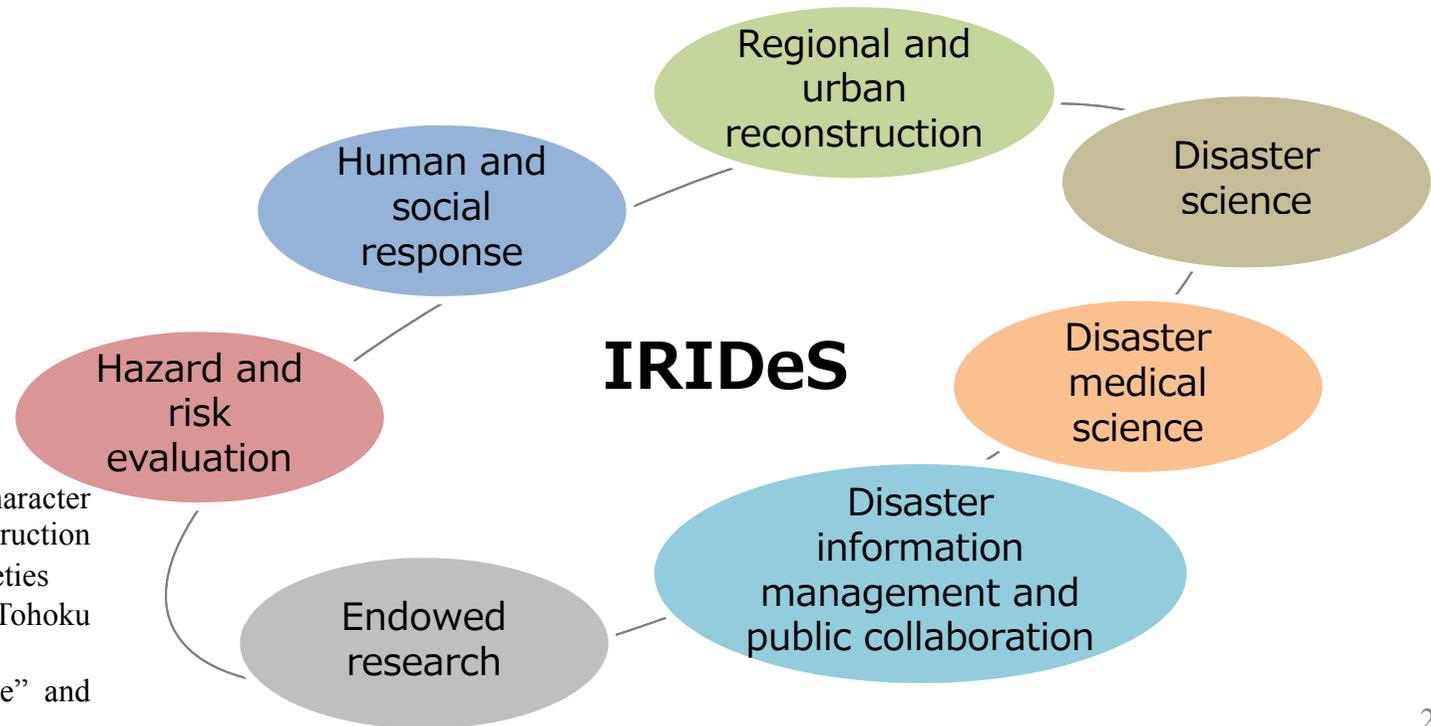


About IRIDeS

Disaster	Disaster Institute established in Major National University
1923 Great Kanto Earthquake	The University of Tokyo Earthquake Research Institute (1925-)
1950 Typhoon Jane	Kyoto University Disaster Prevention Research Institute (1951-)
2011 GEJE and Tsunami	Tohoku University International Research Institute of Disaster Science (2012-)

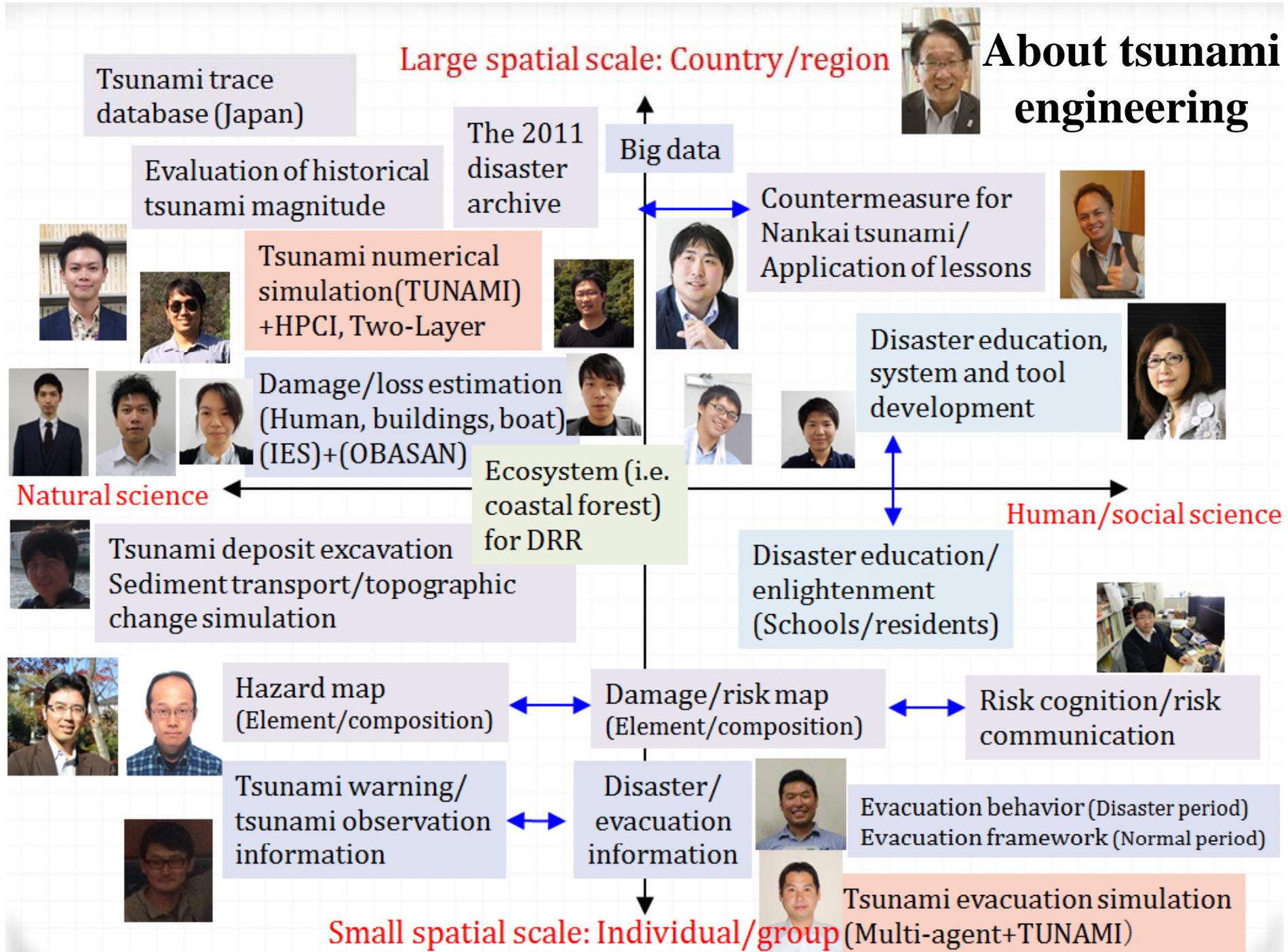


- Overturning the Japanese character meaning disaster 「災」 = reconstruction and sustainable and resilient societies
- Purple is the color of the Tohoku University
- The Iris is the symbol of “hope” and “dignity”

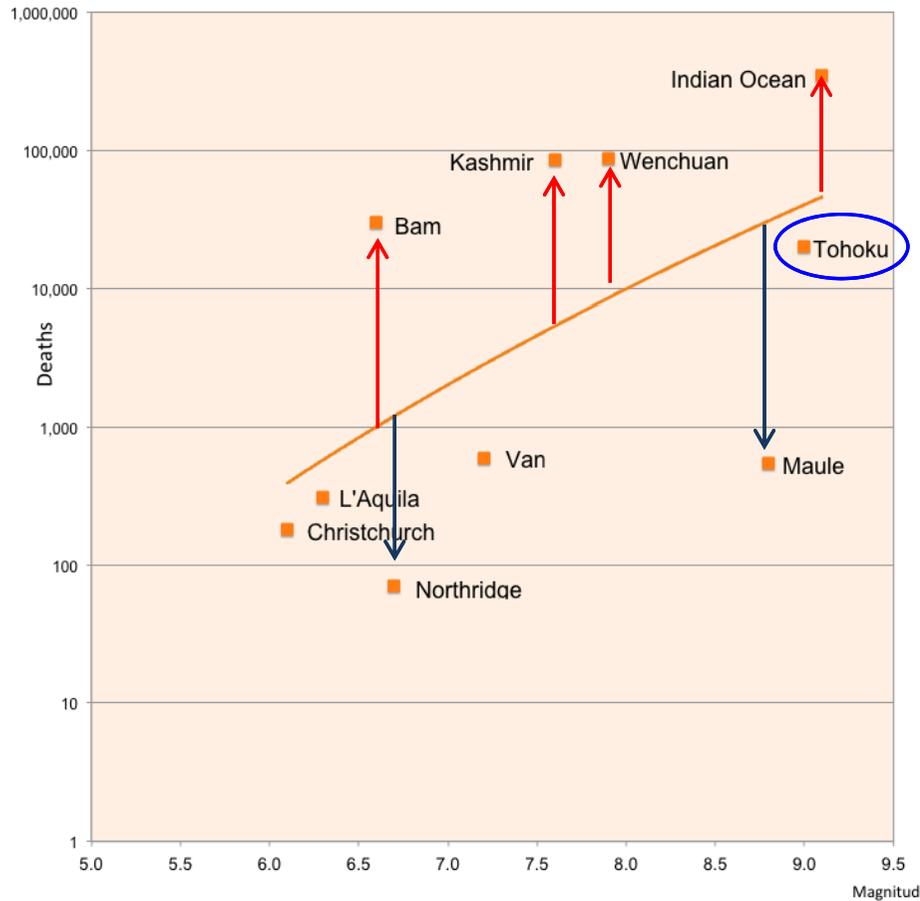


About tsunami engineering

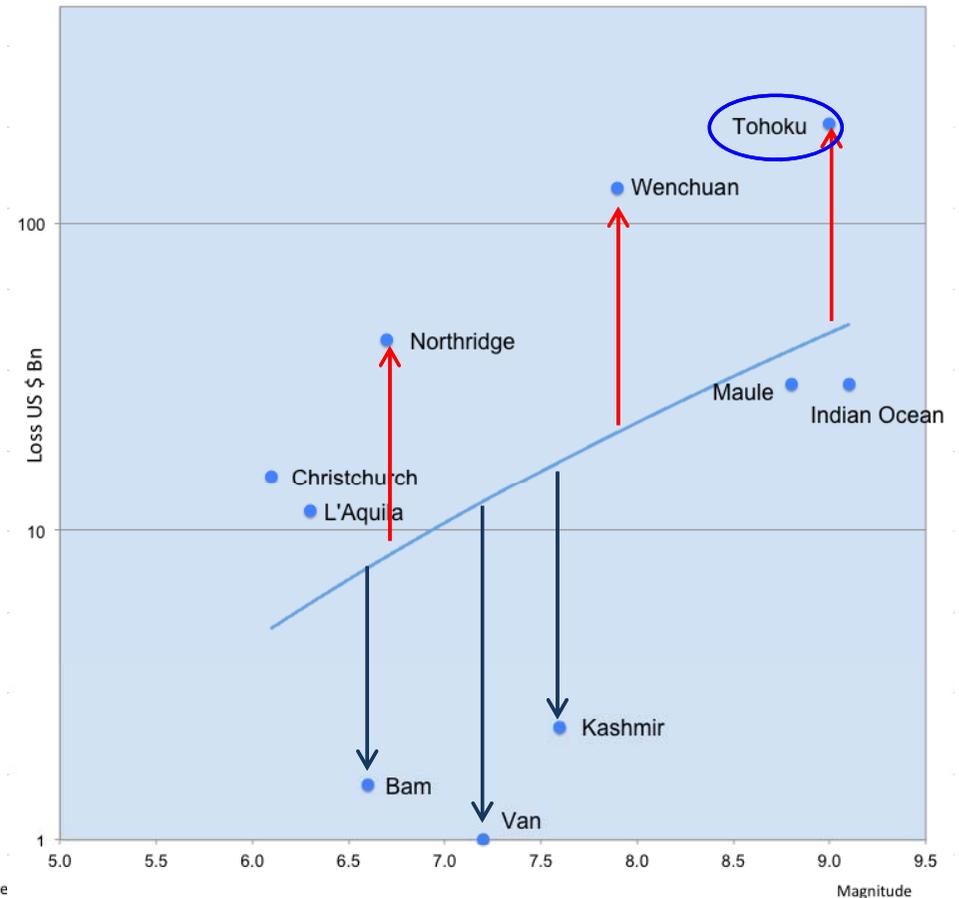
Large spatial scale: Country/region



Size of event – casualties and economic loss



DEATHS + MISSING

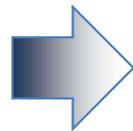


ECONOMIC LOSS US\$ bn

Source: Dr. Stephen Platt, Cambridge Architectural Research (CAR)

Size of disaster

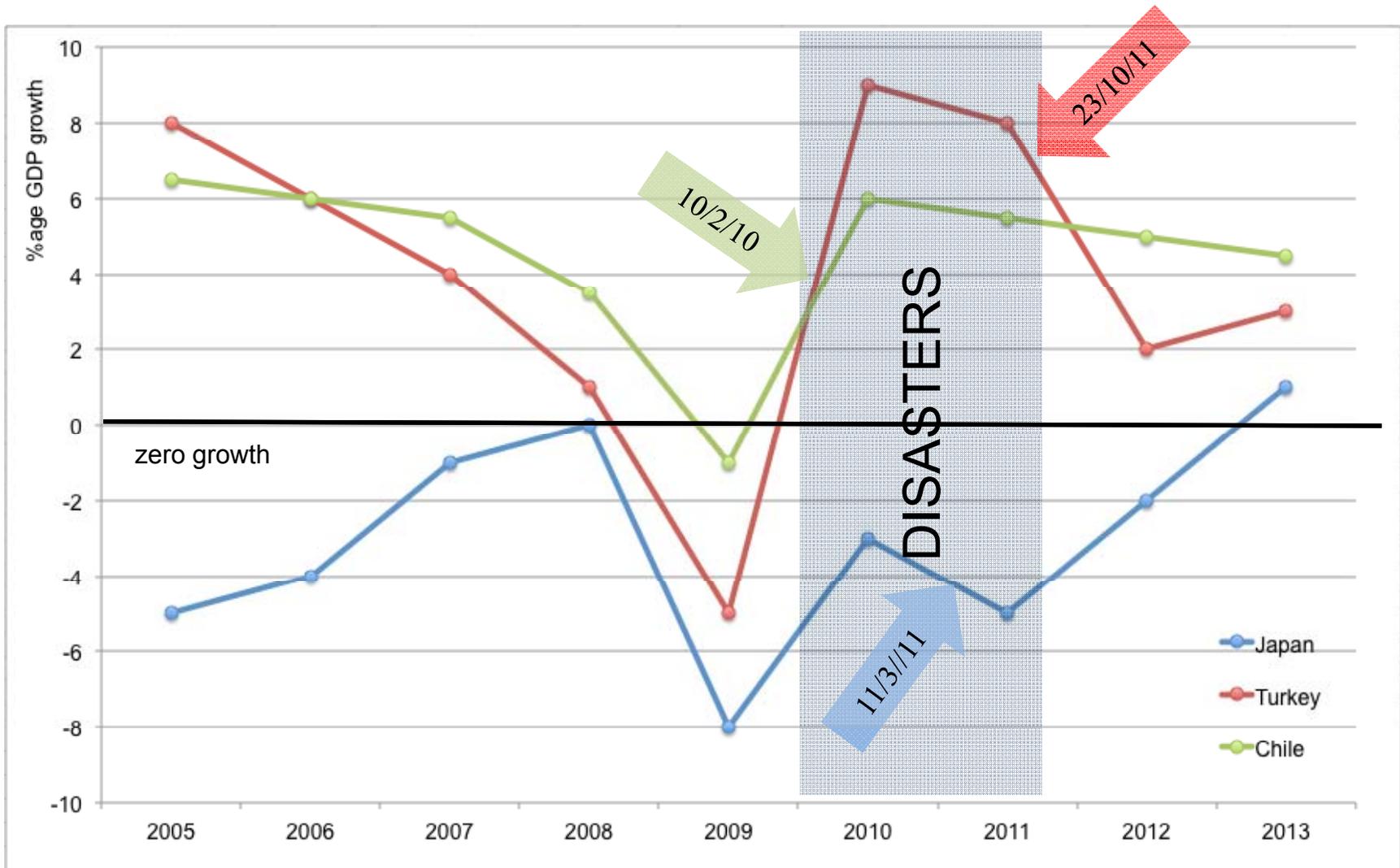
$$\text{size} = (\text{deaths} + \text{missing}) \times (\text{loss} / \text{GDP})$$



Disaster	Deaths Missing	Loss US\$bn	GDP US\$bn	Size of disaster
China, Wenchuan 2008	87,587	130	9,240	1,232
Japan, Tohoku 2011	20,350	210	4,919	869
Pakistan, Kashmir 2005	87,000	2.3	232	863
Iran, Bam 2003	30,000	1.5	368	122
Chile, Maule 2010	547	30	277	59
New Zealand, Christchurch 2011	181	15	186	15
Thailand, Indian Ocean 2004	8,212	0.4	387	8
Italy, L'Aquila 2009	308	11.6	2,149	2
Turkey, Van 2011	601	1	819	1
USA Northridge 1994	72	41.8	16,768	0

Source: Dr. Stephen Platt, Cambridge Architectural Research (CAR)

Economy

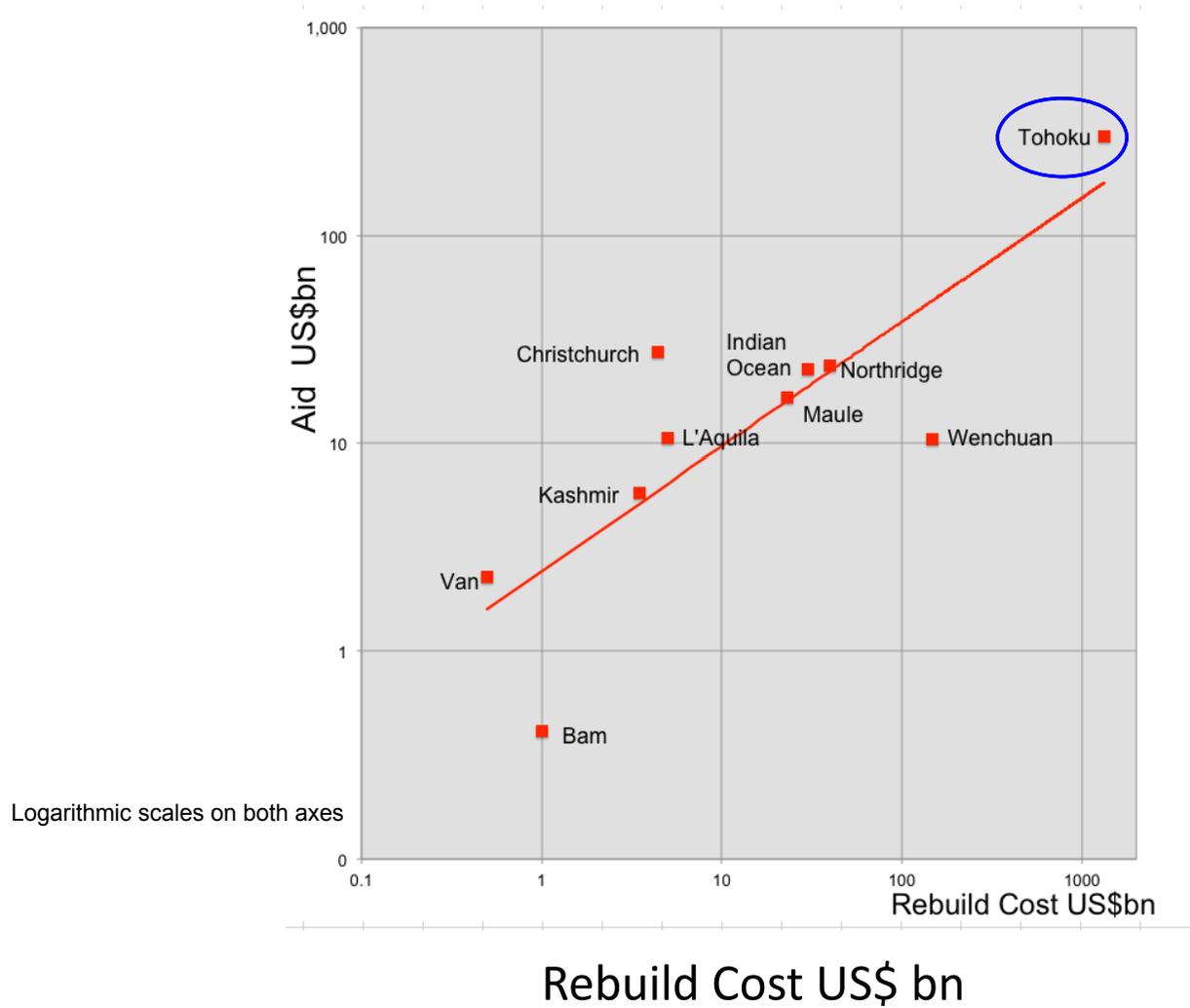


Sources: Japan – OECD; Turkey – IMF; Chile – Banco Central de Chile

Source: Dr. Stephen Platt, Cambridge Architectural Research (CAR)

Money

(total financial assistance from government, insurance and international aid)



Source: Dr. Stephen Platt, Cambridge Architectural Research (CAR)

Planning strategy



Japan

Focus on Protection strategies

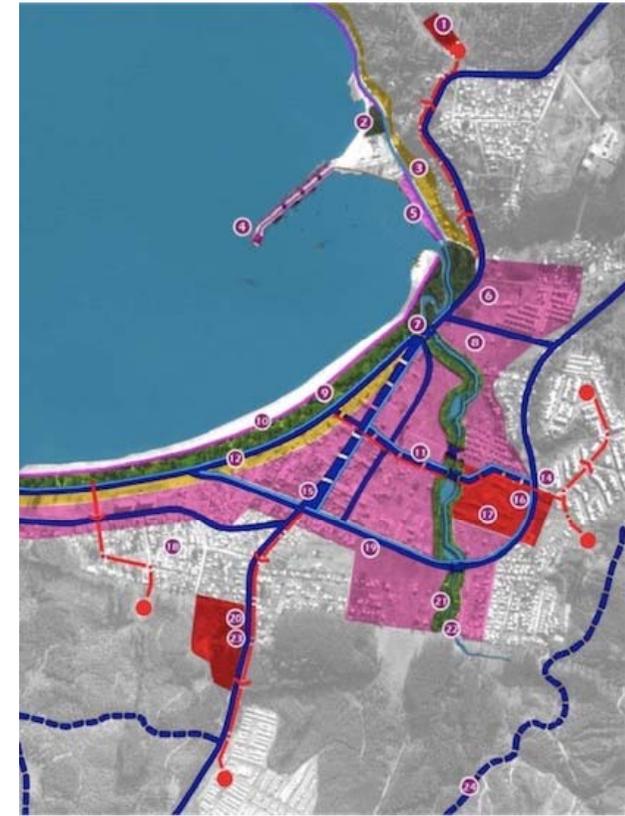
Two main protection strategies:
 Strategy A, moving homes to higher ground, used along the Rias Coast.
 Strategy B, providing barriers and concentrating housing on raised platforms, is being adopted in Sendai.



Turkey

Little planning for new housing

Within 15 months 10,000 new apartments were built in Van and 5,000 in Erçiş by the government housing agency, TOKI. But little urban planning, in town centres or new housing estates.



Chile

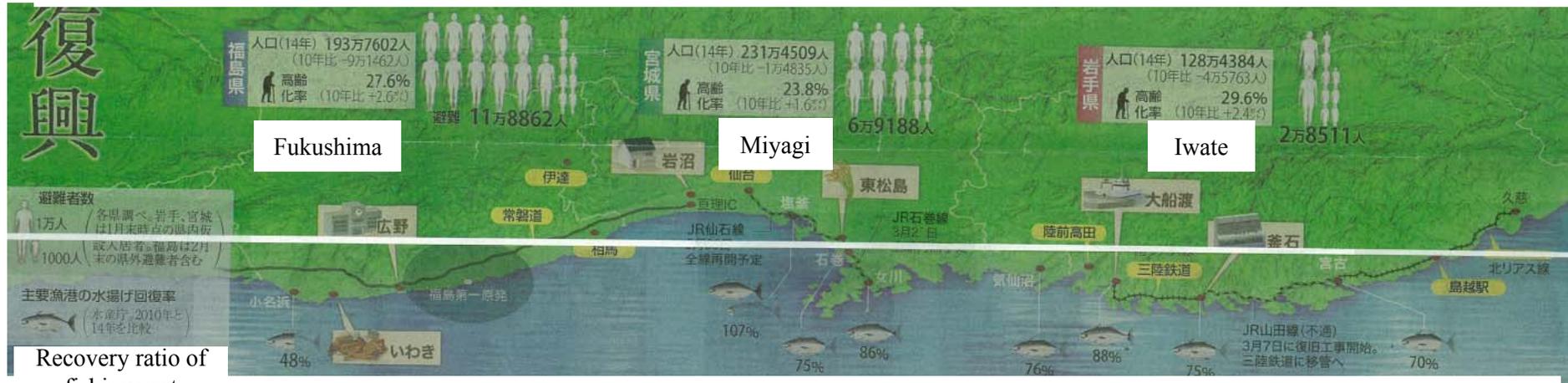
Comprehensive master planning

Moving buildings back from the beach and estuary and planting trees. Canalising the river. Creating a defensive esplanade. Building tsunami resistant housing and signing evacuation routes.

Source: Dr. Stephen Platt, Cambridge Architectural Research (CAR)

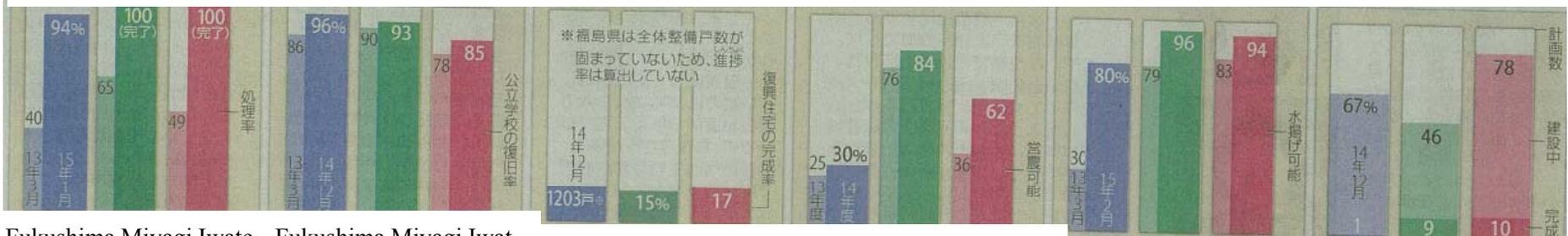
Local economic recovery: Situation after four years

Total population and aged population



Recovery ratio of fishing port

Completion in percent (%)



Fukushima Miyagi Iwate



Debris



School



Housing



Agriculture



Aquaculture

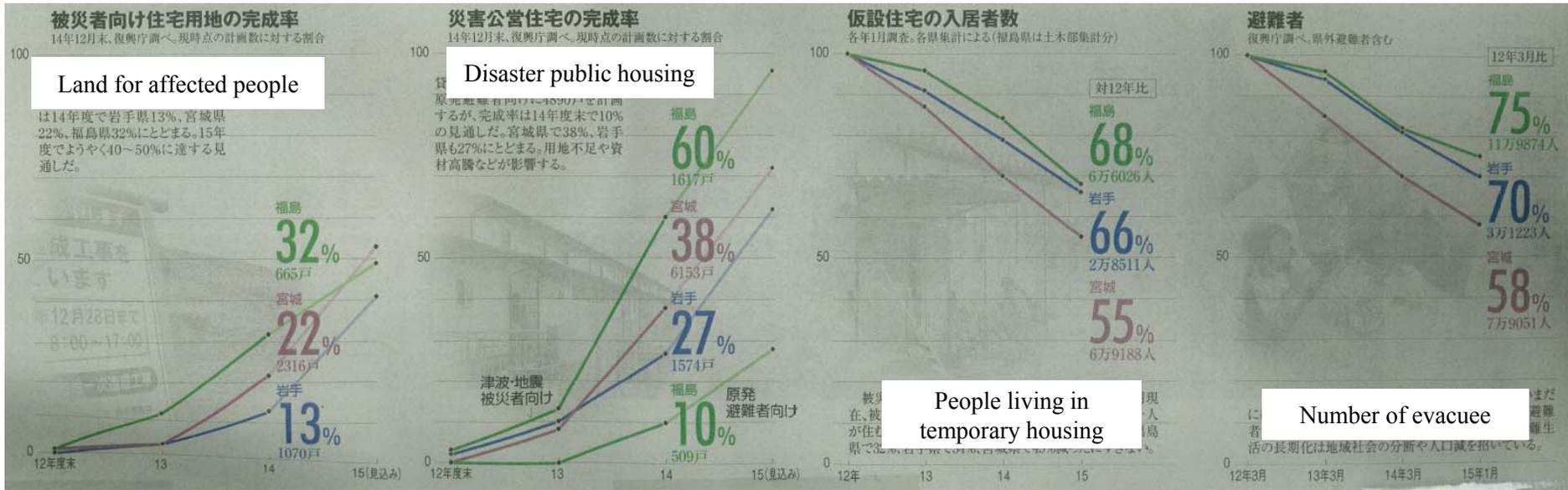


Seawall

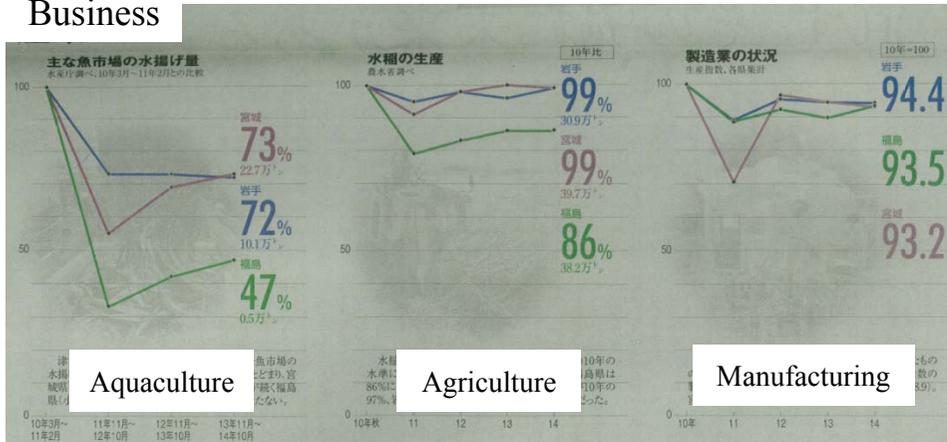
Source: Yomiuri newspaper (11 Mar 2015)

Local economic recovery: Situation after four years

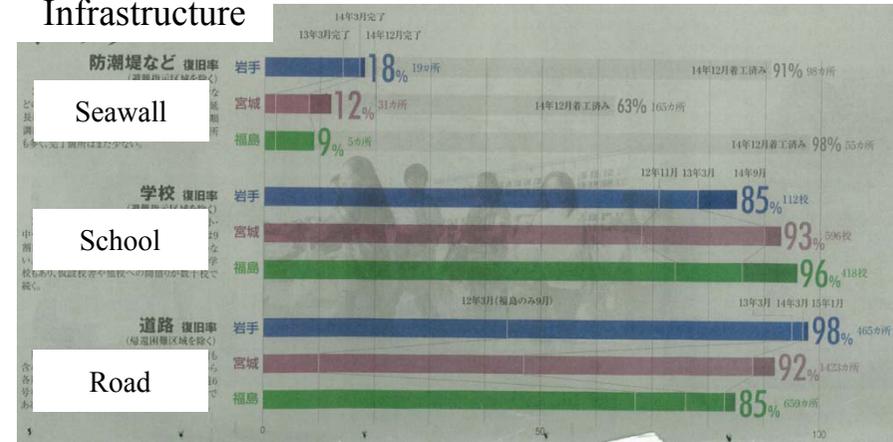
Iwate Miyagi Fukushima



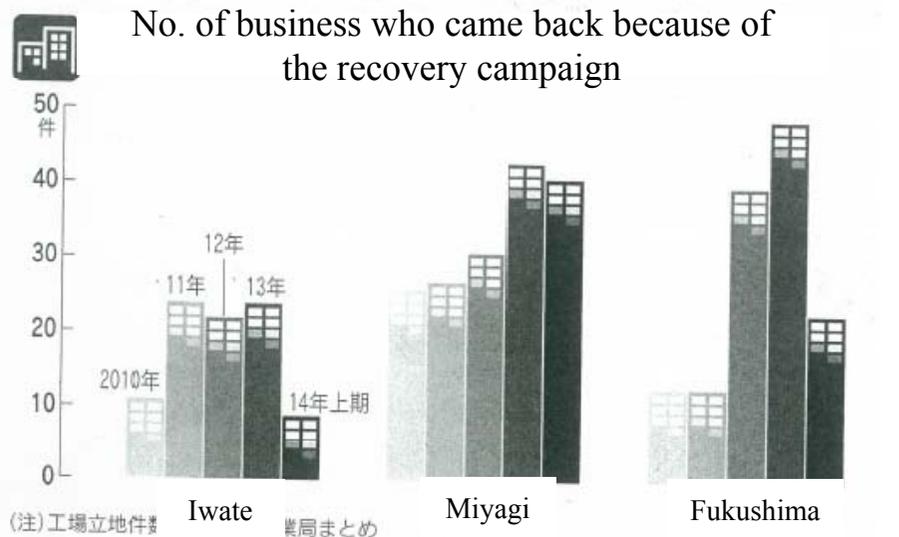
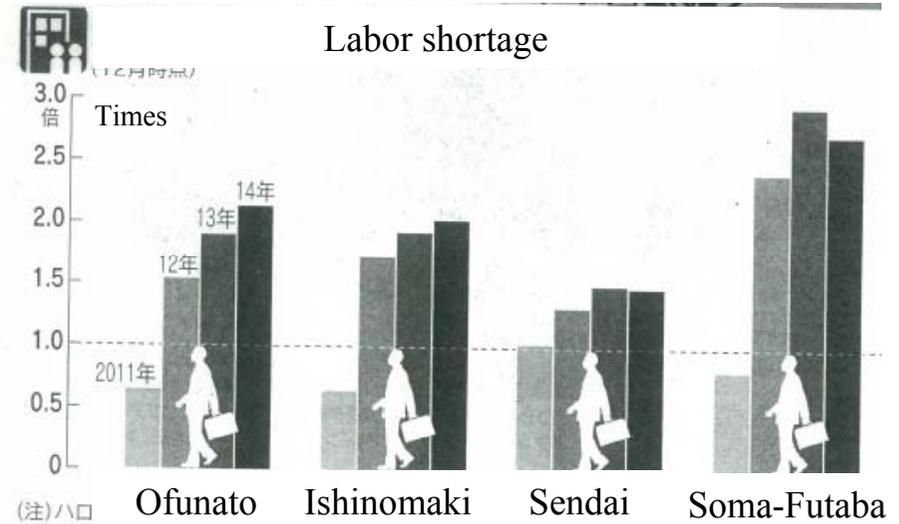
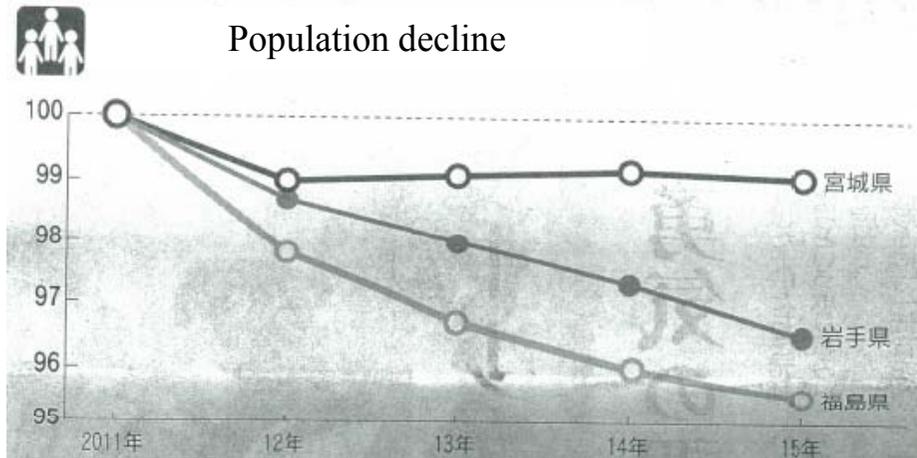
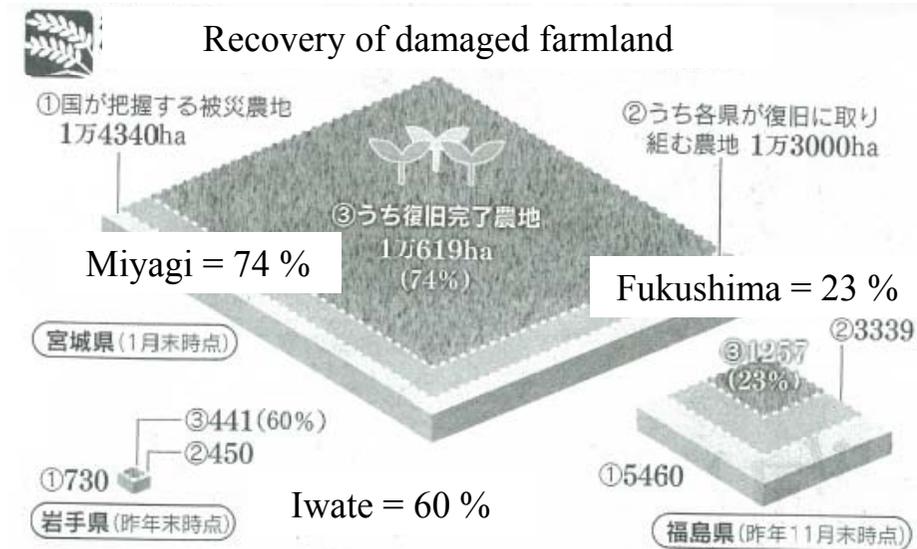
Business



Infrastructure



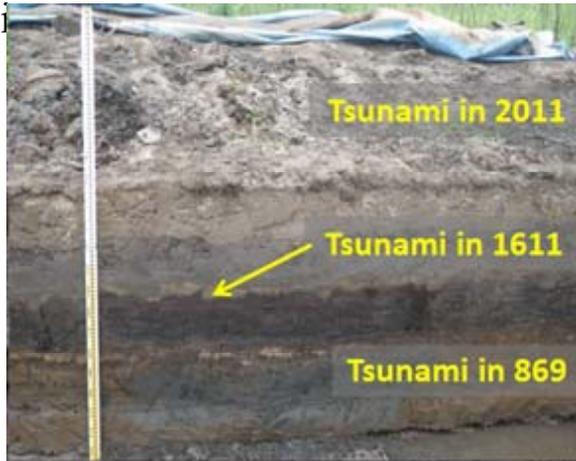
Local economic recovery: Situation after four years



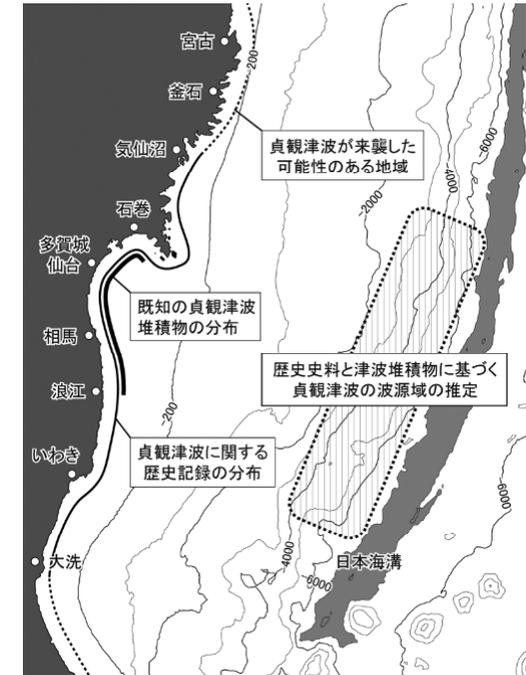
Source: Nikkei newspaper (11 Mar 2015)

Underestimation of the earthquake magnitude. Sugawara et al. (2001) estimated magnitude of 8.3-8.6 and 2-3 km inundation distance

869 Jogan tsunami

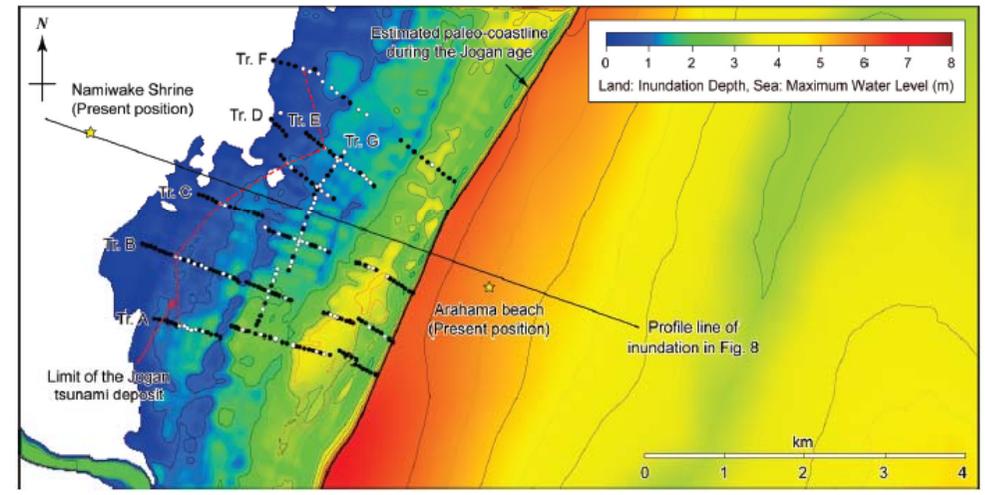


Record of May 26, 869



震動流如青隱映頰又人民叫呼伏不能起或屋什歷死或地裂
 裂煙煙馬半駁奔或相昇踏城郡倉庫門槽墻屋類落顛而不知
 其數海口吞吼声似雷建發身清浦湖河迴漲長息至城下去海教
 千百里浩之不辨其涯後原野道路物為唐冥無船不達登山難
 及溺死者千計百產苗稼殆無子遺焉

廿六日冬本陸奥國地大



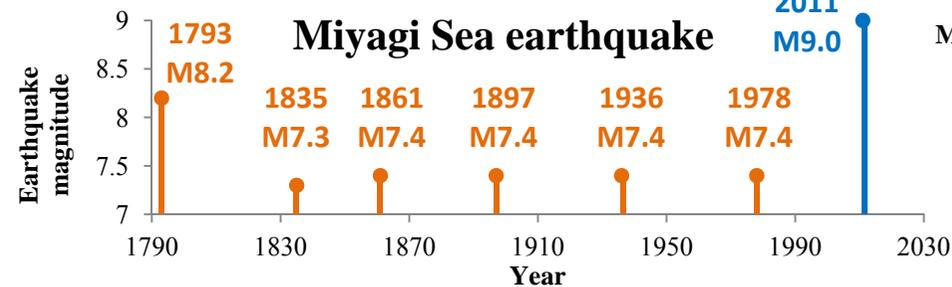
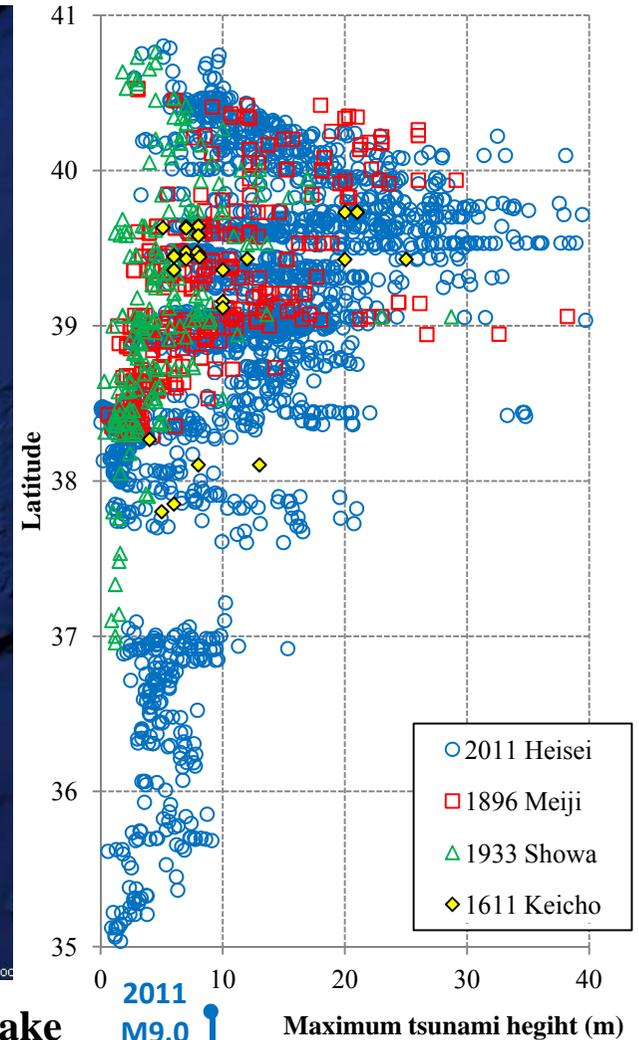
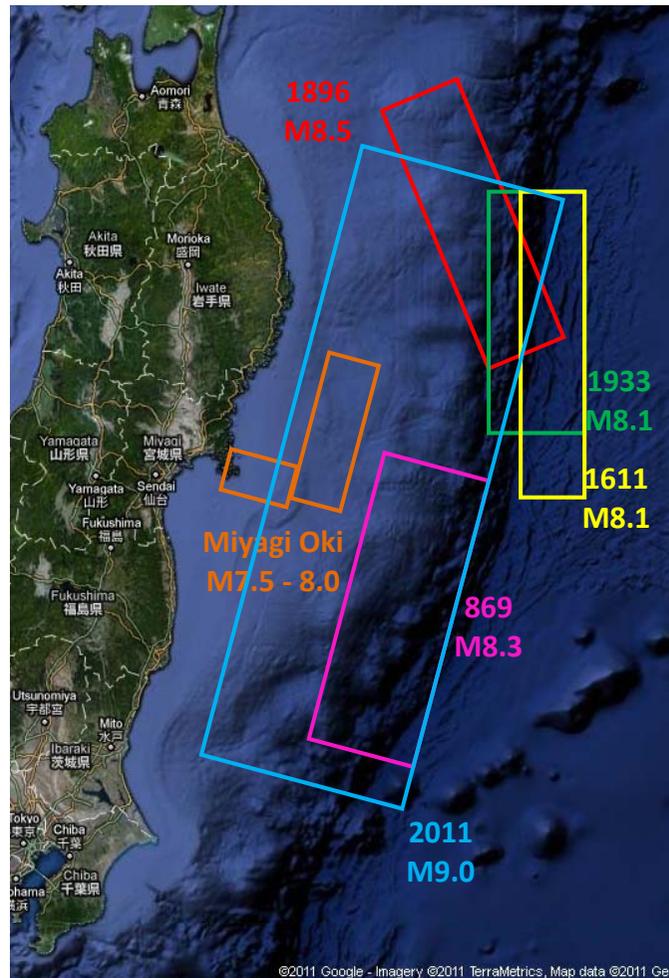
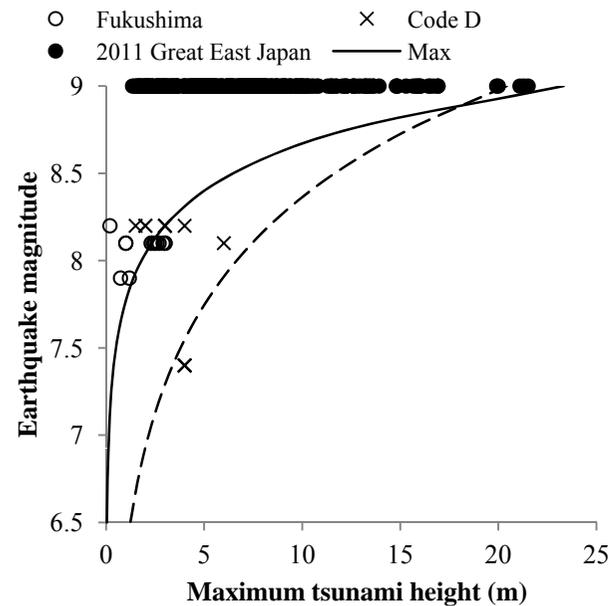
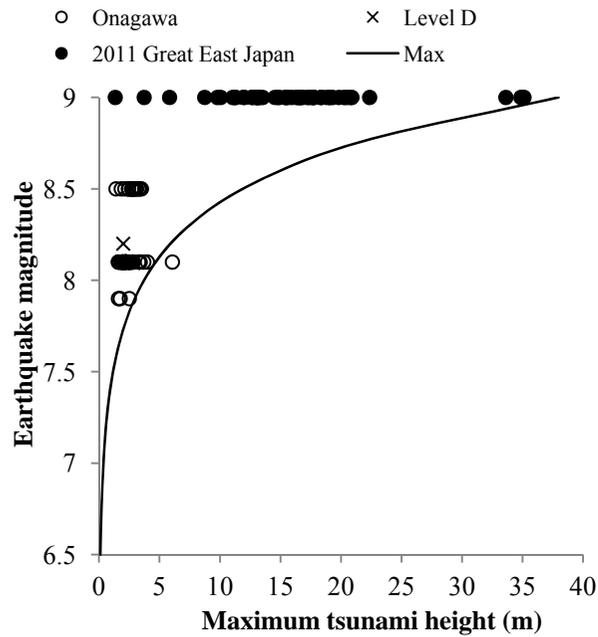
Source: 'Nihon Sandai-Jitsuroku' (One of Six Official Chronologies of Ancient Japan) Imperial Household Agency

1611 Keicho-Sariku tsunami

Villages in Edo period (1603-1868) were located outside inundation area of the 2011 tsunami

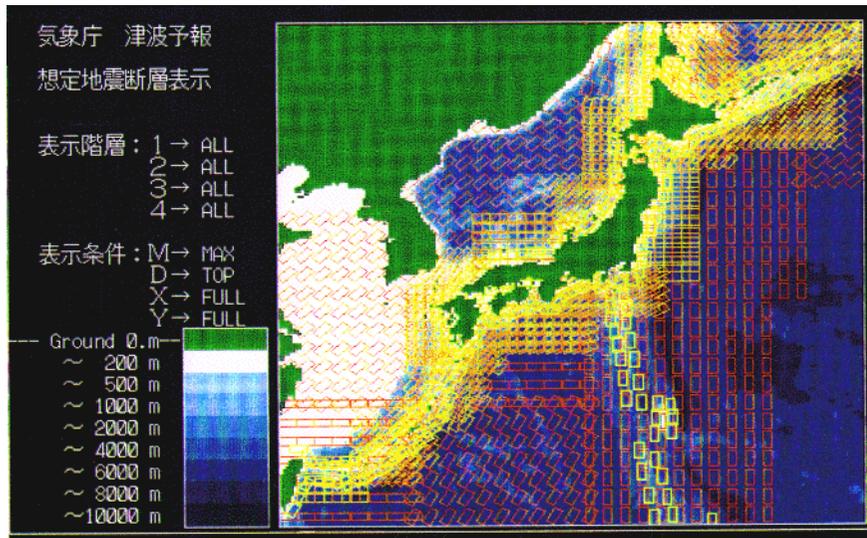


Sanriku tsunamis and Miyagi Sea tsunamis

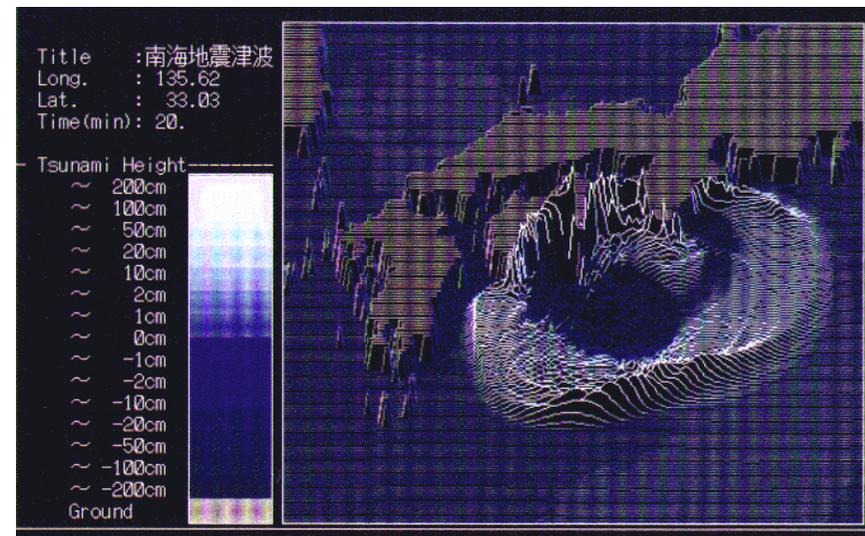


Tsunami warning systems in Japan

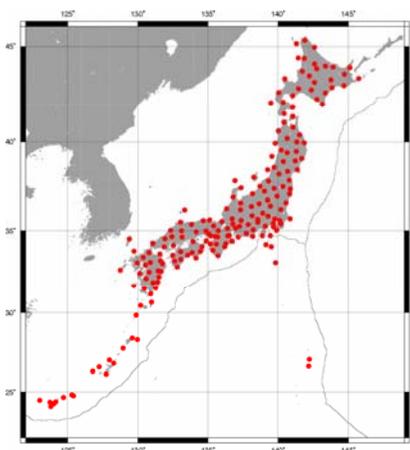
Assumed faults around Japan
(100,000 cases)



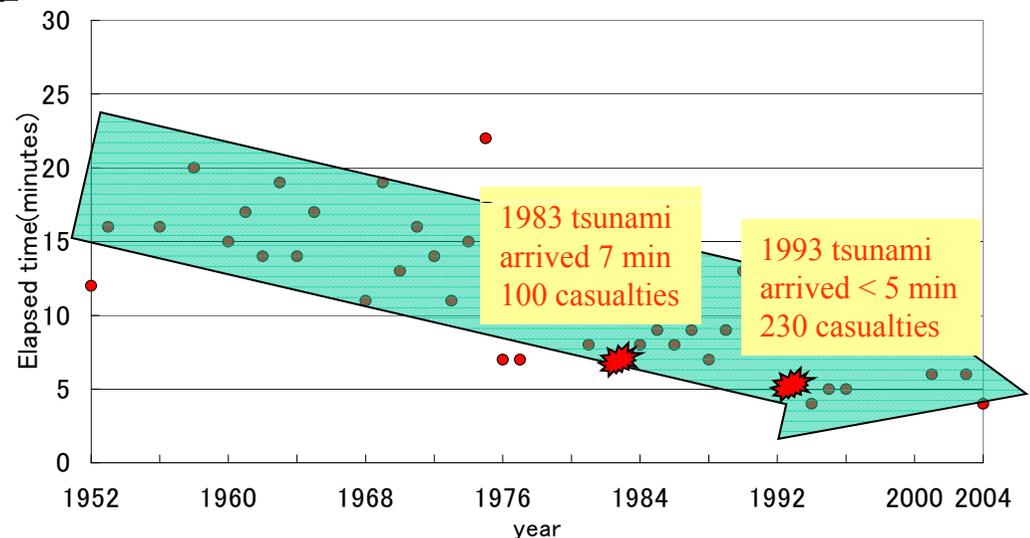
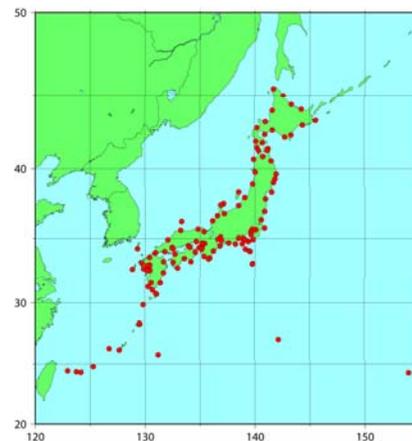
Numerical simulation results stored in database



Seismic Network

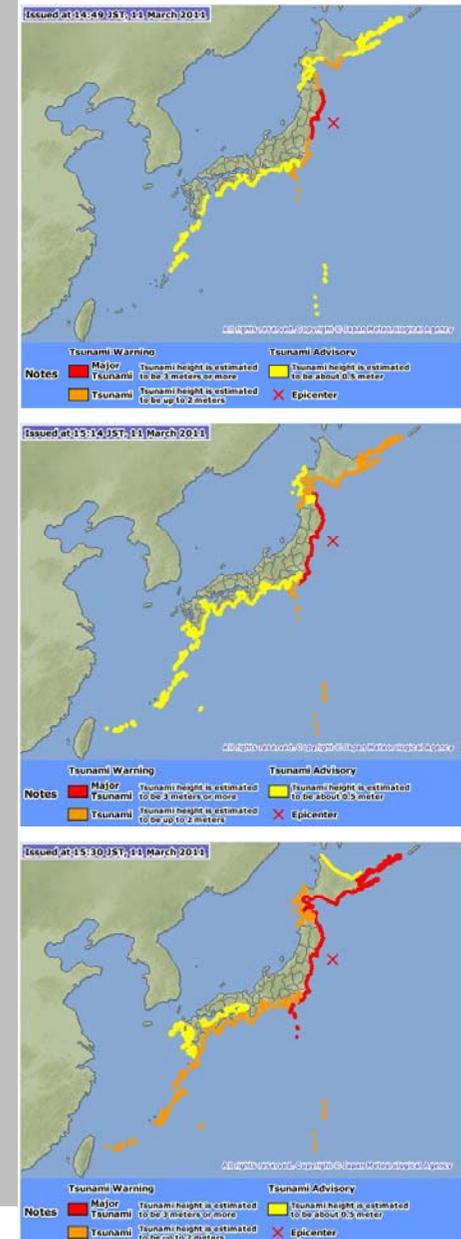


Sea Level Network

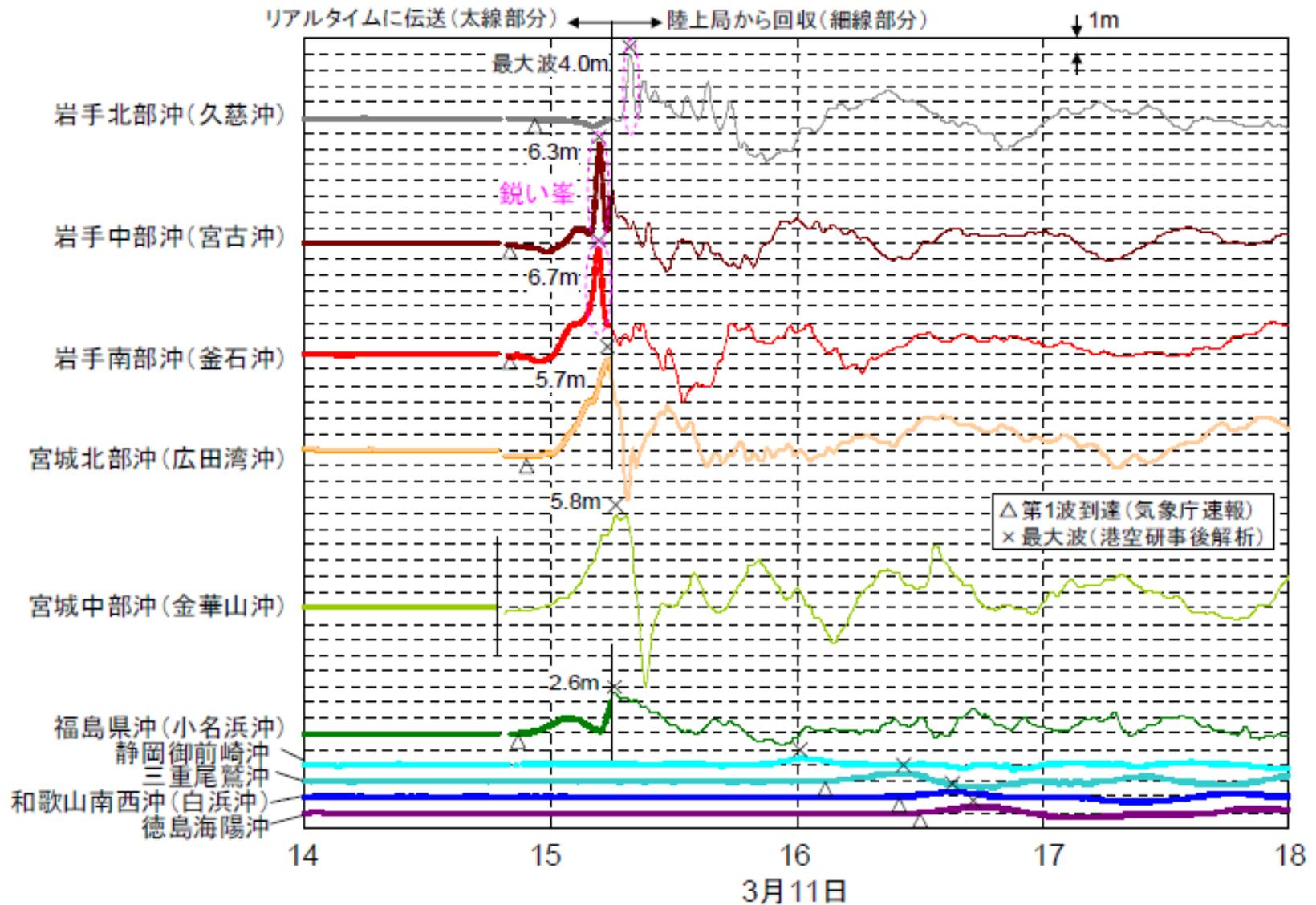


Tsunami warnings during the 2011 tsunami

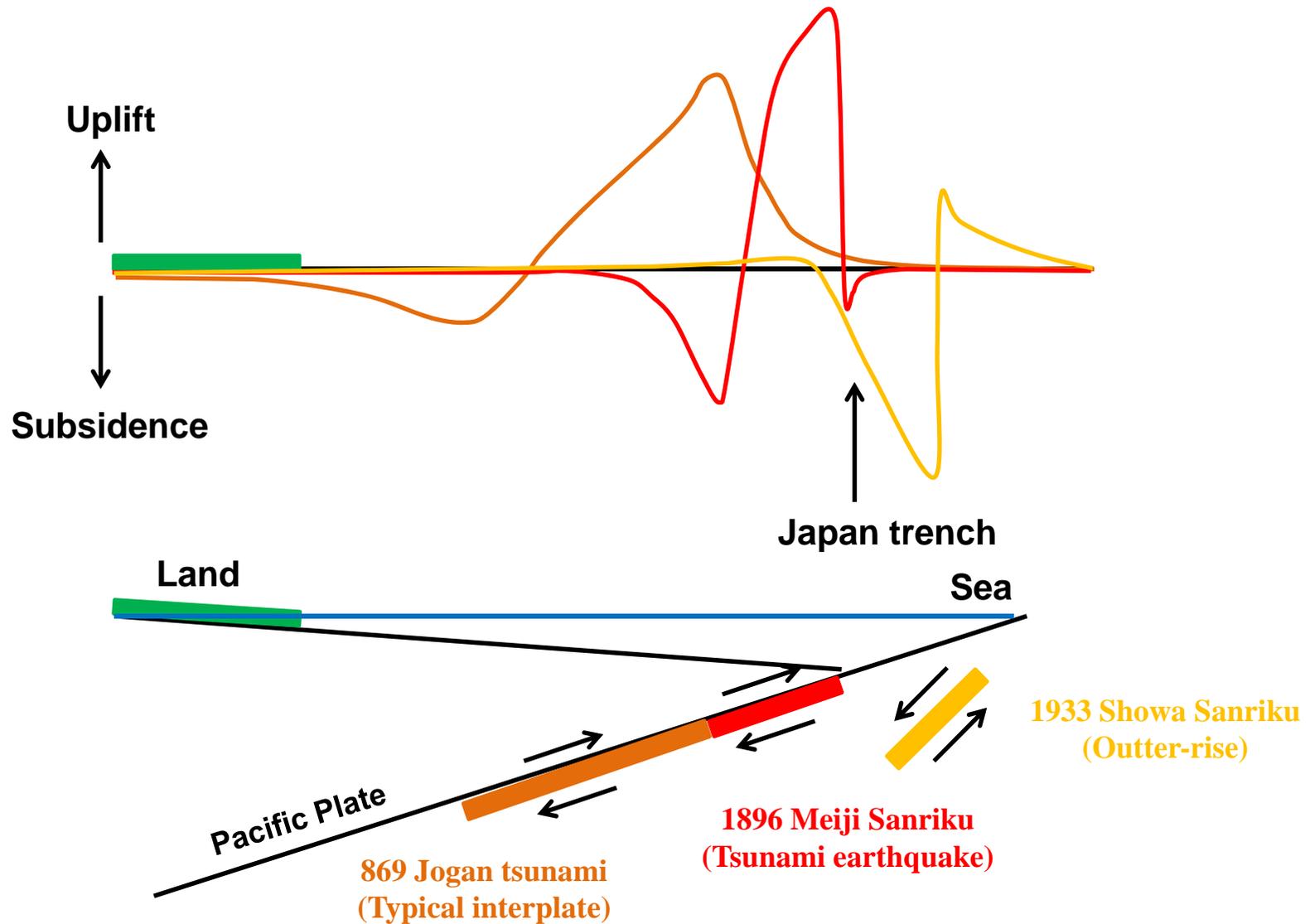
Local	Event	Information
14:46	Earthquake	
14:49	Mjma = 7.9 Major	Tsunami Warning - Iwate, Miyagi and Fukushima
14:50		Tsunami Information - Iwate: 3m, Miyagi: 6m, Fukushima: 3m, etc. Only up to M8.0 in the database
15:10	GPS buoys > 3m	
15:14		Tsunami Warnings/Advisories extended
15:14		Tsunami Information - Iwate: 6m, Miyagi: over 10m, Fukushima: 6m, etc. Tsunami hit the nearest coast
15:21	Tide gauges at Kamaishi (Iwate) > 4.1m (scale out)	
15:30		Tsunami Warning extended
15:31		Tsunami Information- Iwate, Miyagi, Fukushima: over 10m, etc.
16:00	Mjma = 8.4	
17:30	Mw = 8.8	
13 th May	Mw = 9.0	



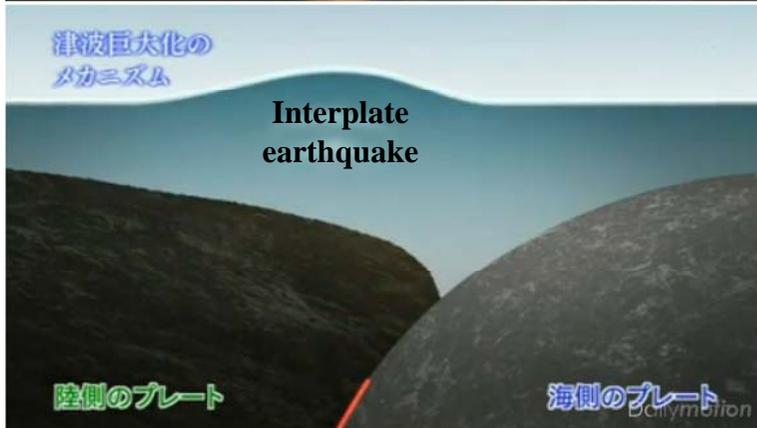
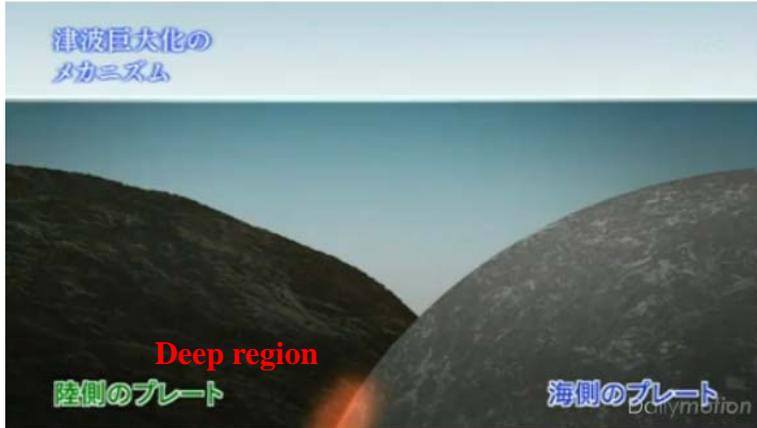
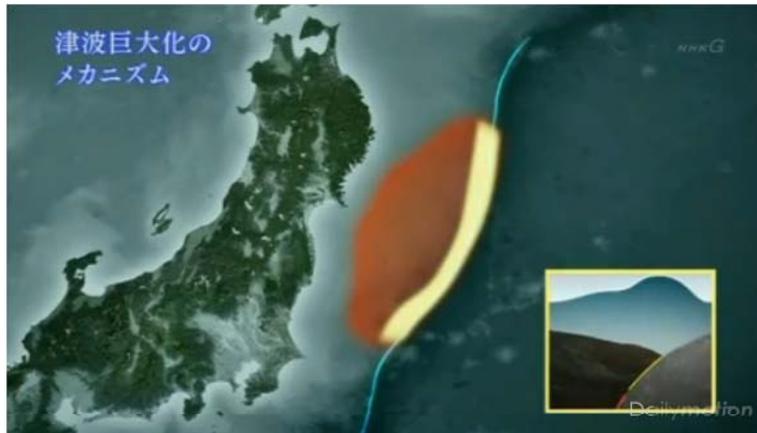
Observed tsunami waveforms



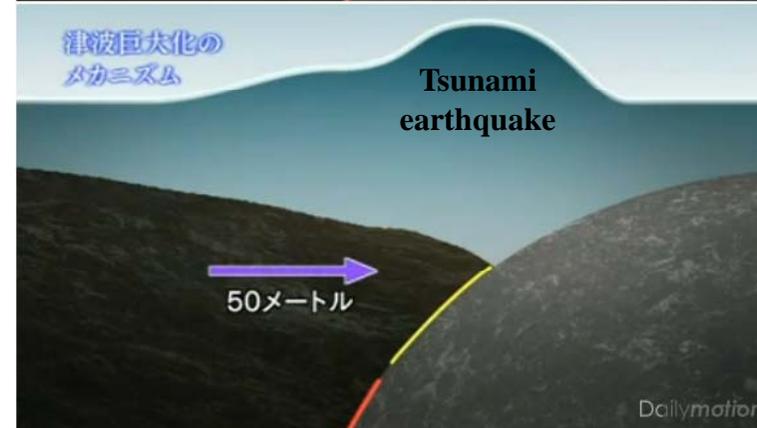
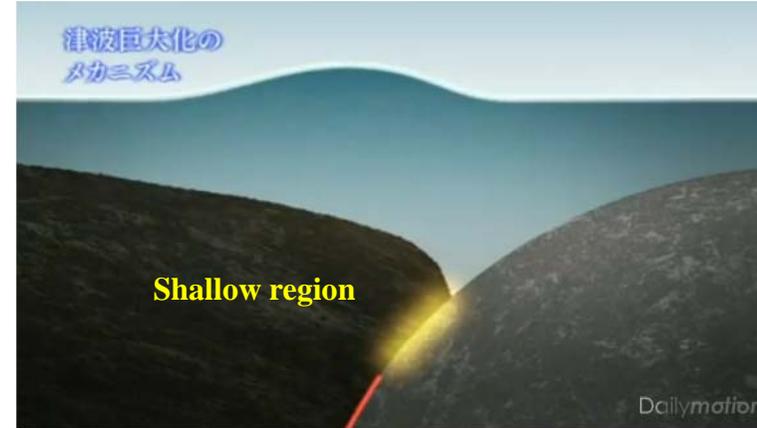
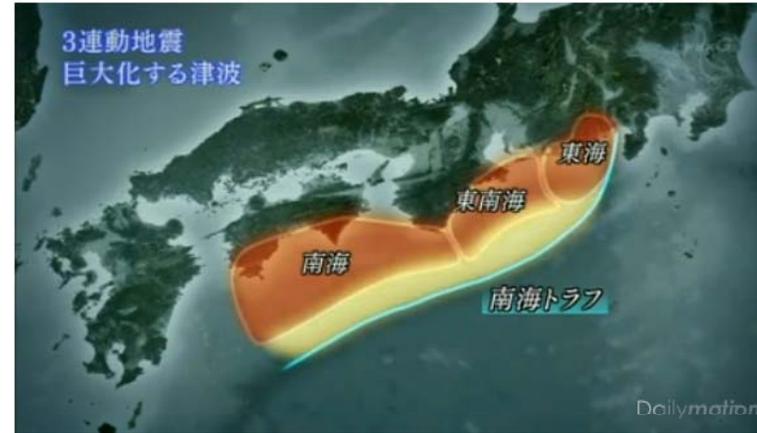
Earthquake generation mechanism and seafloor deformation



2011 Tohoku earthquake



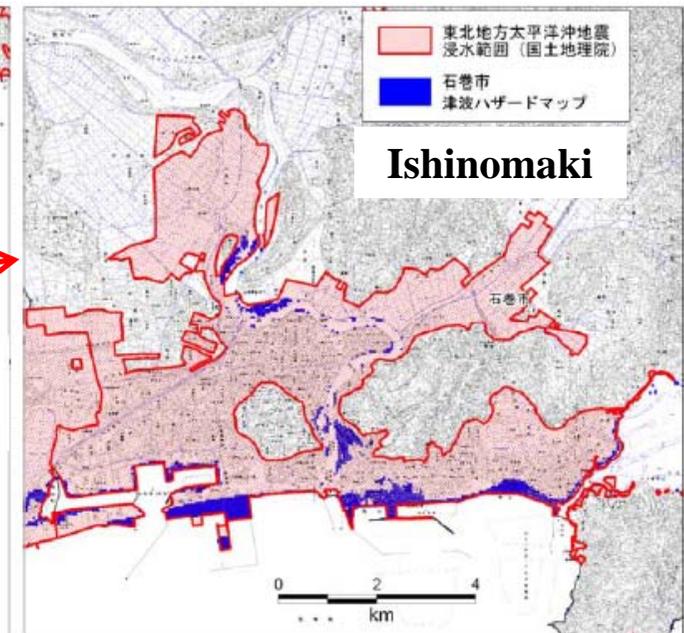
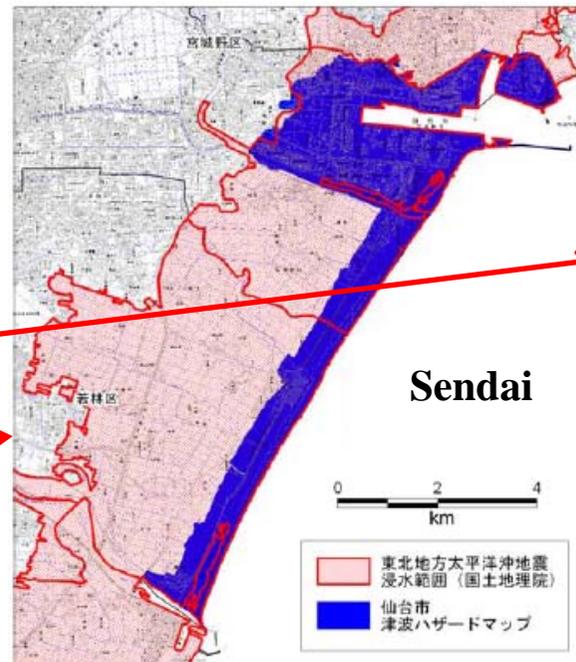
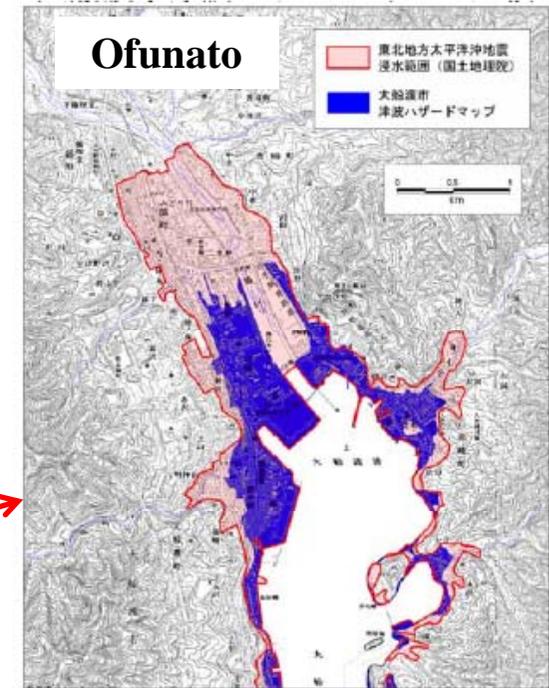
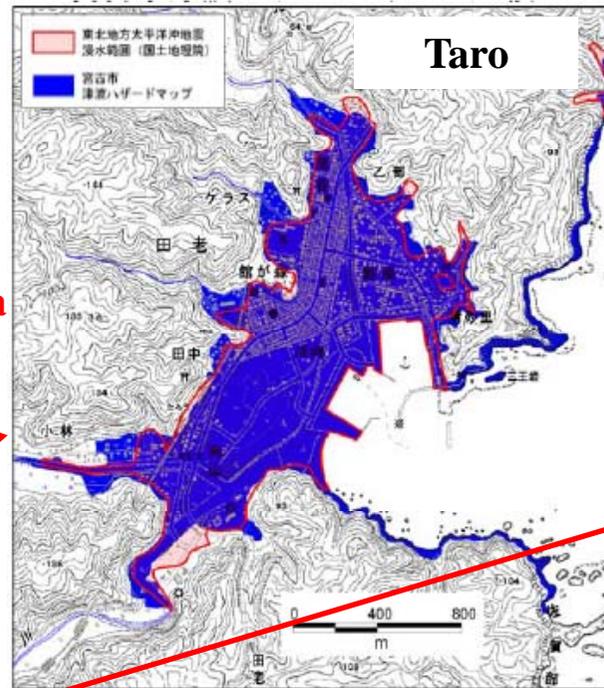
20xx Nankai earthquake



Source: NHK

The 2011 tsunami: Large different in tsunami hazard map

Red: 2011 tsunami inundation area
Blue: Predicted inundation area



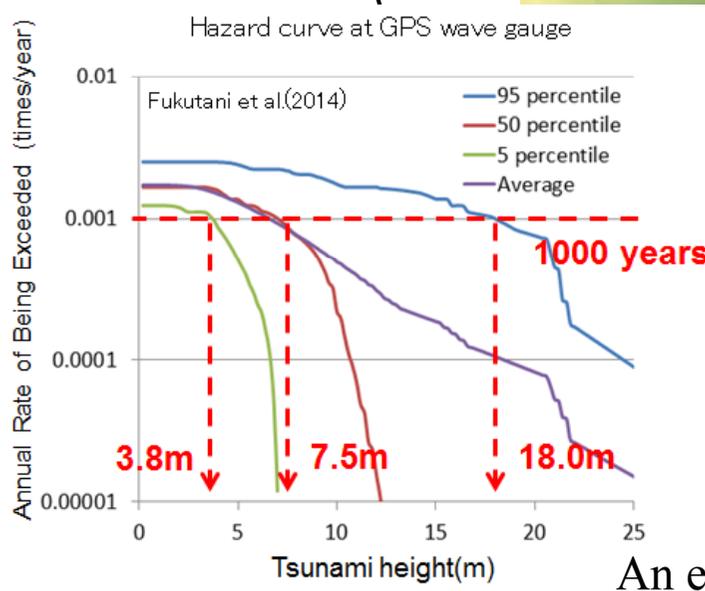
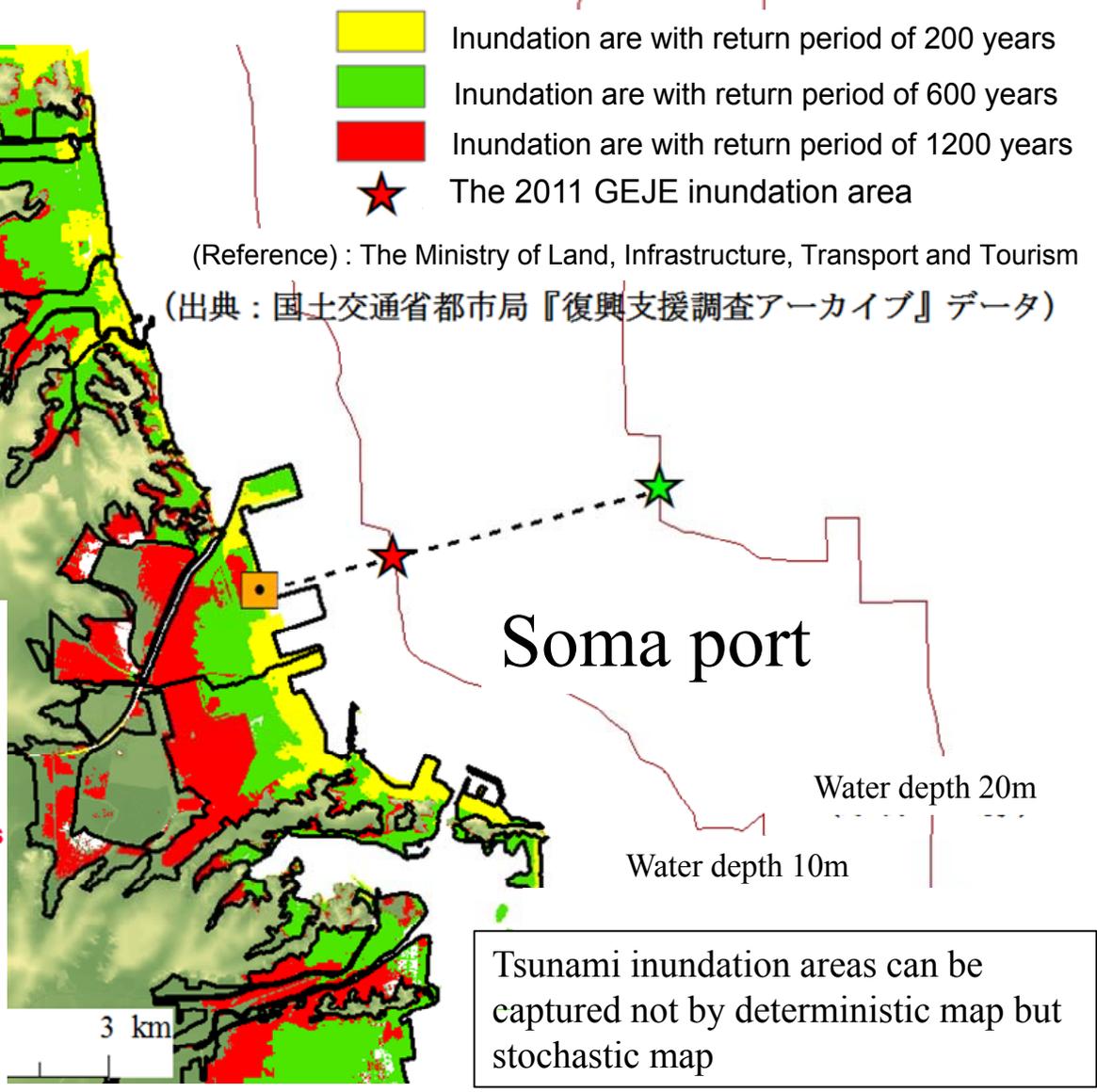
(出典)・東北地方太平洋沖地震浸水範囲:国土地理院資料より作成
・ハザードマップ:仙台市「仙台市津波ハザードマップ」、石巻市「石巻市津波ハザードマップ」

Stochastic tsunami hazard map

If we use the hazard curve data, we can estimate tsunami inundation area



(Reference) : The Ministry of Land, Infrastructure, Transport and Tourism
(出典 : 国土交通省都市局『復興支援調査アーカイブ』データ)



An example of inundation map for Soma-city in Japan

Lessons : Unosumai Elementary and Junior high schools

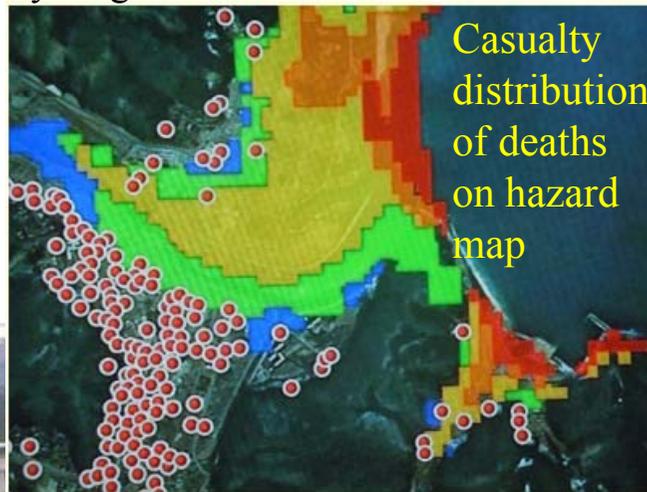
Miracle of Kamaishi...Awareness for expected event

- All nearly 3,000 students survived

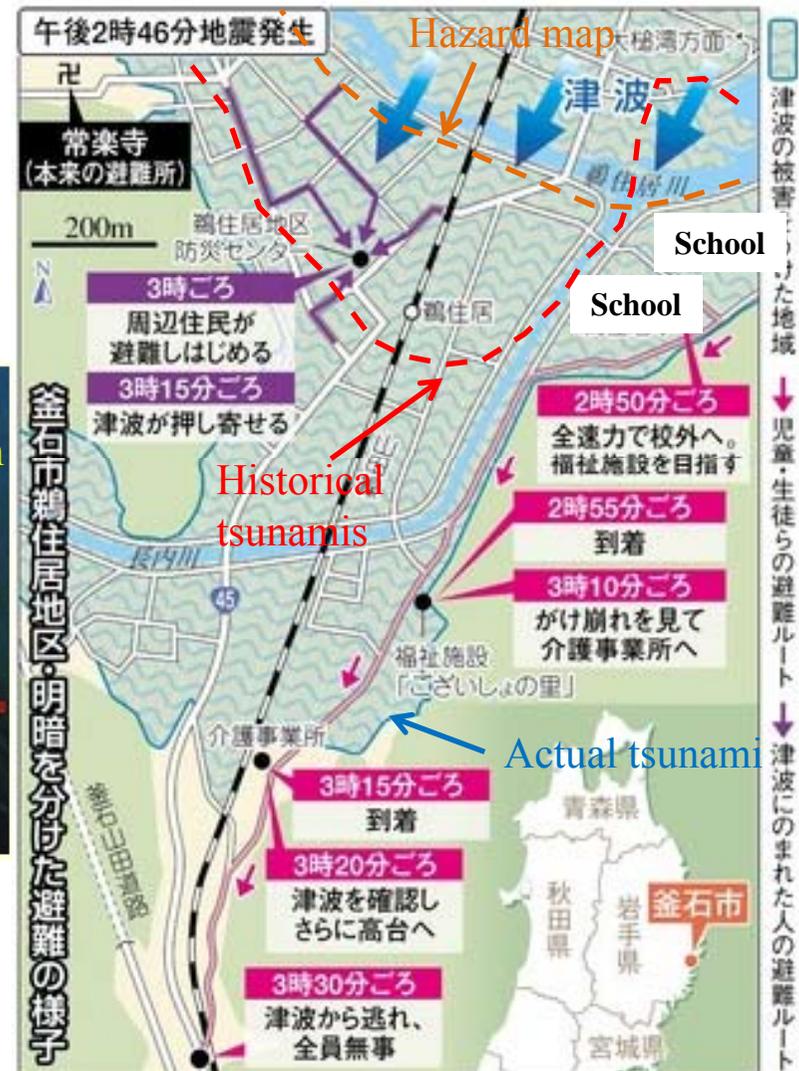
Three principles

- First, don't put too much faith in outdated assumptions. "In other words, don't trust hazard maps.
- The second rule of thumb is for people to make their best efforts to deal with the situation. They urged the teachers to keep moving higher, adding that the older kids also remembered to help the younger ones.
- And finally, to take the initiative in any evacuation.

<http://mnj.gov-online.go.jp/kamaishi.html>



<http://insite.typepad.jp/.a/6a0120a6885bf1970b01543336c30e970c-320wi>



http://www.chunichi.co.jp/article/earthquake/sonae/20120312/images/PK2012031202100063_size0.jpg

Questionnaire survey related to tsunami evacuation (1)

Source: Cabinet office of Japan

By Cabinet Office, Fire Agency and Japan Meteorological Agency

-Total answers: 870 (Iwate = 391, Miyagi = 385 and Fukushima = 94), period: During July 2011

-A: Soon evacuated (57%), B: Evacuated after some actions (31%), C: Tsunami came during doing some actions (11%) and D: Did not evacuated (they were already in high ground) (1%)

-[A+B] **Main reasons for starting evacuation: large shaking (48%)**, were asked to evacuate by family or surrounding people (20%) and surrounding people start their evacuation (15%)

→ Less amount of calling out for evacuation

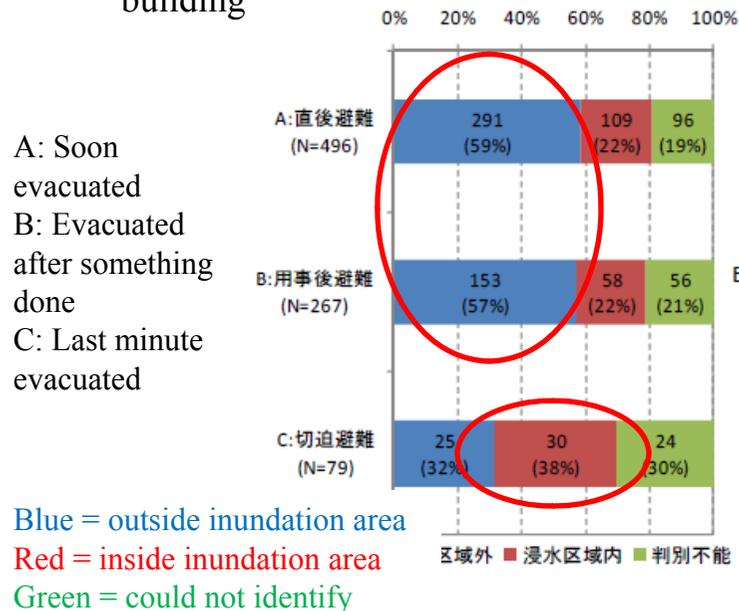
-[B+C] **Why they did not evacuated as soon as possible: Went back home (22%), looking for family or picking up family (21%)**, tsunami did not come in the past (11%) and did not think about tsunami coming (9%)

→ Have to reduce the amount of people going back home or seeking family

Condition of evacuation shelter

- C has the highest ratio of people who were inside the inundation area (38%)

- A and B are both mostly evacuated to designated evacuation shelters but C is large on the highest floor of the same building



Evacuation method

- In general, about **57% of people evacuated using car.**
- **Reason for using car:** Not enough time without using car (34%), wanted to evacuate together with family (32%), far from safe place (20%)
- **About 34% of them were trapped in the serious traffic.**
- In general, limit distance for evacuation by **walking was about 500 m and by car was 2 km.**

Tsunami hazard map

- Number of people who had seen tsunami hazard map or had hazard map in their house was **less than 20%**

Questionnaire survey related to tsunami evacuation (2)

By Weathernews

- Target area: Hokkaido, Aomori, Iwate, Miyagi, Fukushima, Ibaraki and Chiba
- Total answers: 5,296 (3,298 from survivors and 1,998 related to people who were casualty)
- 1) Time from earthquake generation to starting evacuation
 - Survivor = 19 min and casualty = 21 min
- 2) Reason for starting evacuation
 - Major tsunami warning or tsunami warning and only 28 % of the survivors soon evacuated
- 3) Evacuation condition
 - Reason for not evacuated was they believe they were safe and 20% of victim could not evacuated
- 4) Selected evacuation place
 - 75% of survivor could evacuated to safe place while 75% of victim could not
 - 40% could not evacuate to high ground and 50% evacuated to non-designated evacuation place
- 5) Why they could not evacuate from the tsunami
 - 18% of victim was because they were obstructed during their evacuation
- 6) Evacuated elevation from tsunami
 - Approximately 2.9th floor for survivor and 1.7th floor for victim
- 7) Moving from evacuation place
 - 60% of victim moved to tsunami inundation zone again
- 8) Reason for moving from evacuation place
 - Looking for their family was the main reason

Tsunami countermeasures in Japan

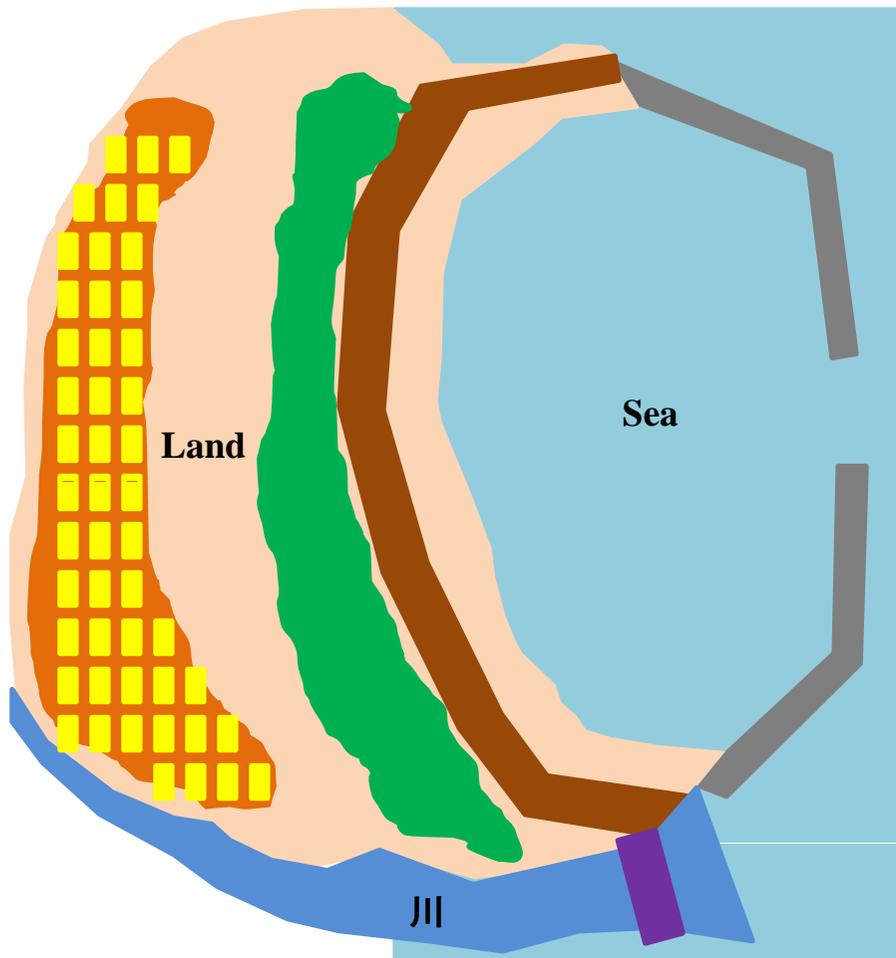
- **1896** Meiji-Sanriku tsunami: by individual
Moving high ground
- **1933** Showa-Sanriku tsunami: by country and prefecture
Moving high ground + Seawall in some areas
- **1960** Chile tsunami: Structural measures
Seawalls, breakwaters and tsunami gates
- **1993** Okushiri tsunami:
Structural measures, town planning and combination
with soft measures
- **2011** Great East Japan tsunami:
Prevention → Reduction

Tsunami countermeasure system

Breakwater: Kamaishi



Water gate: Fudai



Seawall: Taro



Control forest: Rikuzentakata



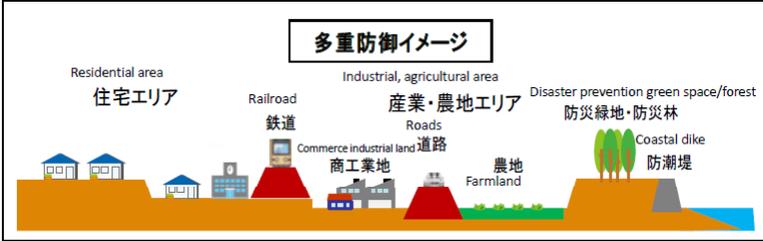
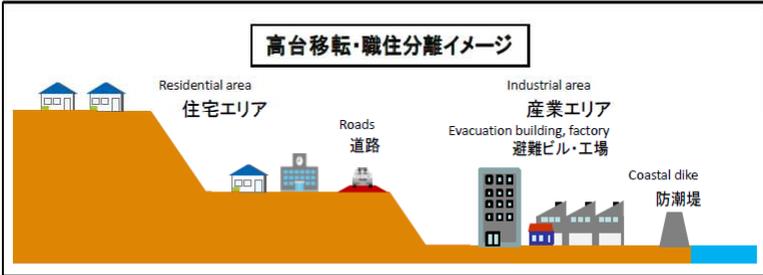
Highland residence: Toni-hongo



Reconstruction plan of Miyagi prefecture

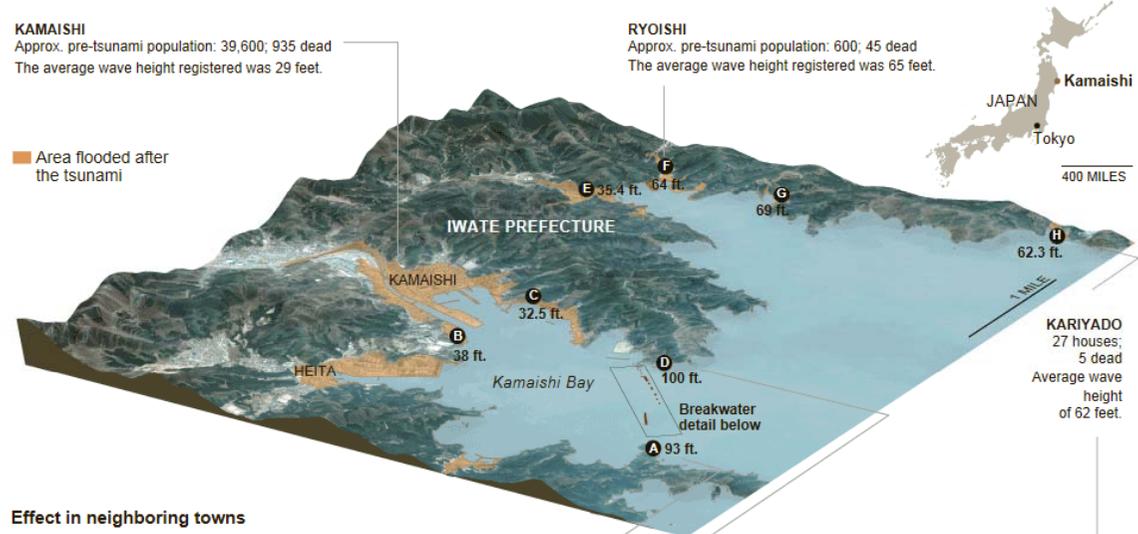
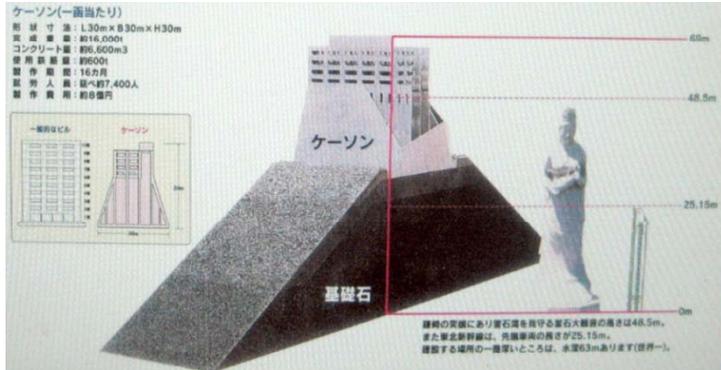


- Relocation to high ground, separation of business and residence
- Assemble and reorganize fishing ports, branding of marine processed products, "sixth industry"
- Tourism promotion that draws on the nature of the Sanriku area
- Promoting the maintenance of Sanriku expressway
- Relocation to high ground, separation of business and residence
- Multiple barriers
- Assemble and integrate fishing ports, assemble and advance industries
- Tourism promotion that makes use of Matsushima and Oshika peninsula
- Multiple barriers
- Advancing logistics function by utilizing airport and ports, and advancing business location to Miyagi
- Agricultural land accumulation, "sixth industry"
- Maintenance of national public park and disaster prevention green space
- Promoting the maintenance of Joban Expressway



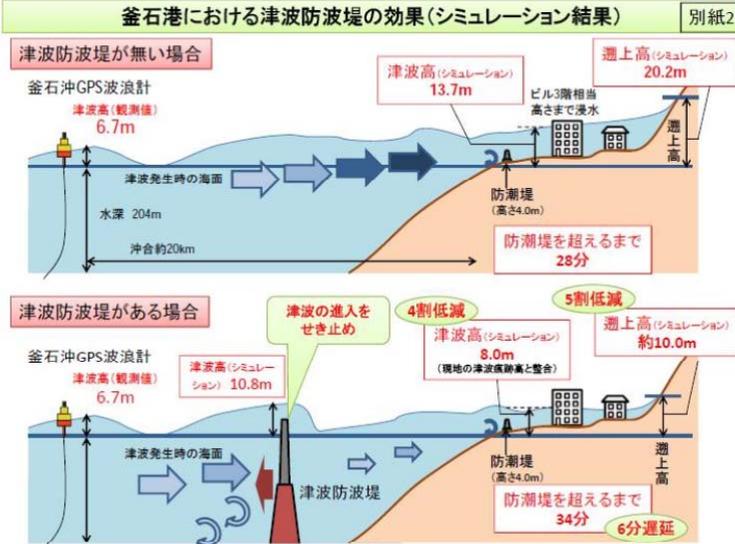
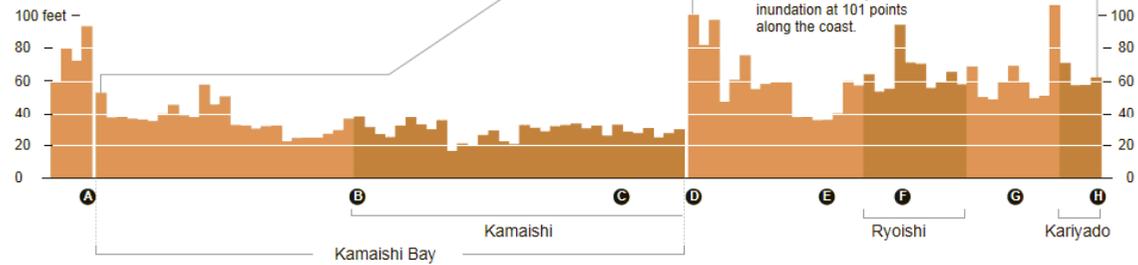
The world's largest breakwater

Kamaishi breakwaters @ sea depth = 63 m



Effect in neighboring towns

Original designers of the breakwater, which took 30 years to complete, worried that it would increase tsunami waves and redirect them toward Ryoishi and Kariyado, which were destroyed by waves twice the height of those that landed in Kamaishi.



Remaining breakwater



<http://livedoor.blogimg.jp/shyougaitisekkeisi2581/imgs/4/a/4aab1165.jpg>

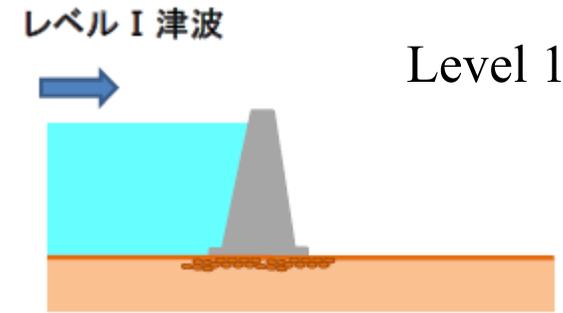
<http://f.hatena.ne.jp/images/fotolife/k/kimkaz/20110401/20110401220511.jpg>

<http://www.physics.ohio-state.edu/~wilkins/energy/Resources/nuclear/japan/GIF/kamaishi-breakwater.png>

Level 1 & Level 2 tsunami

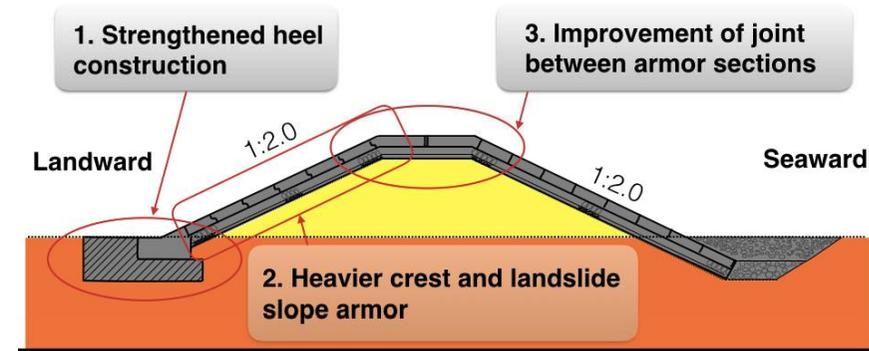
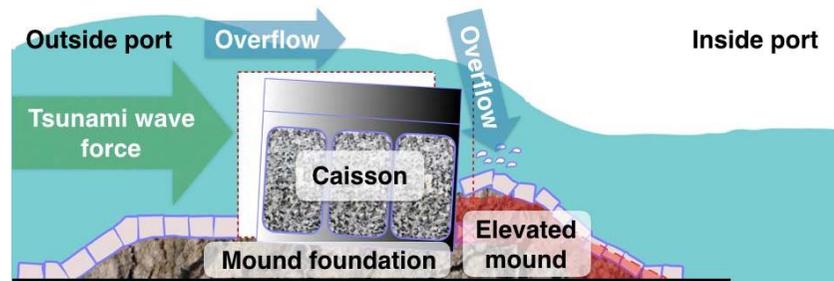
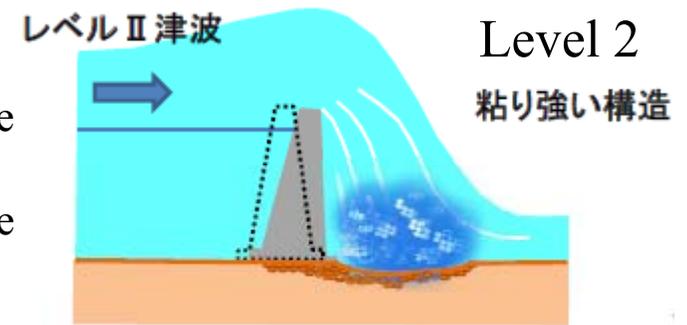
Level 1:

High frequency (30-200 years) but **small to moderate** tsunami.
 Community should be mostly protected by coastal defense structures.
 Height of coastal structures were decided by past Level 1 tsunami events

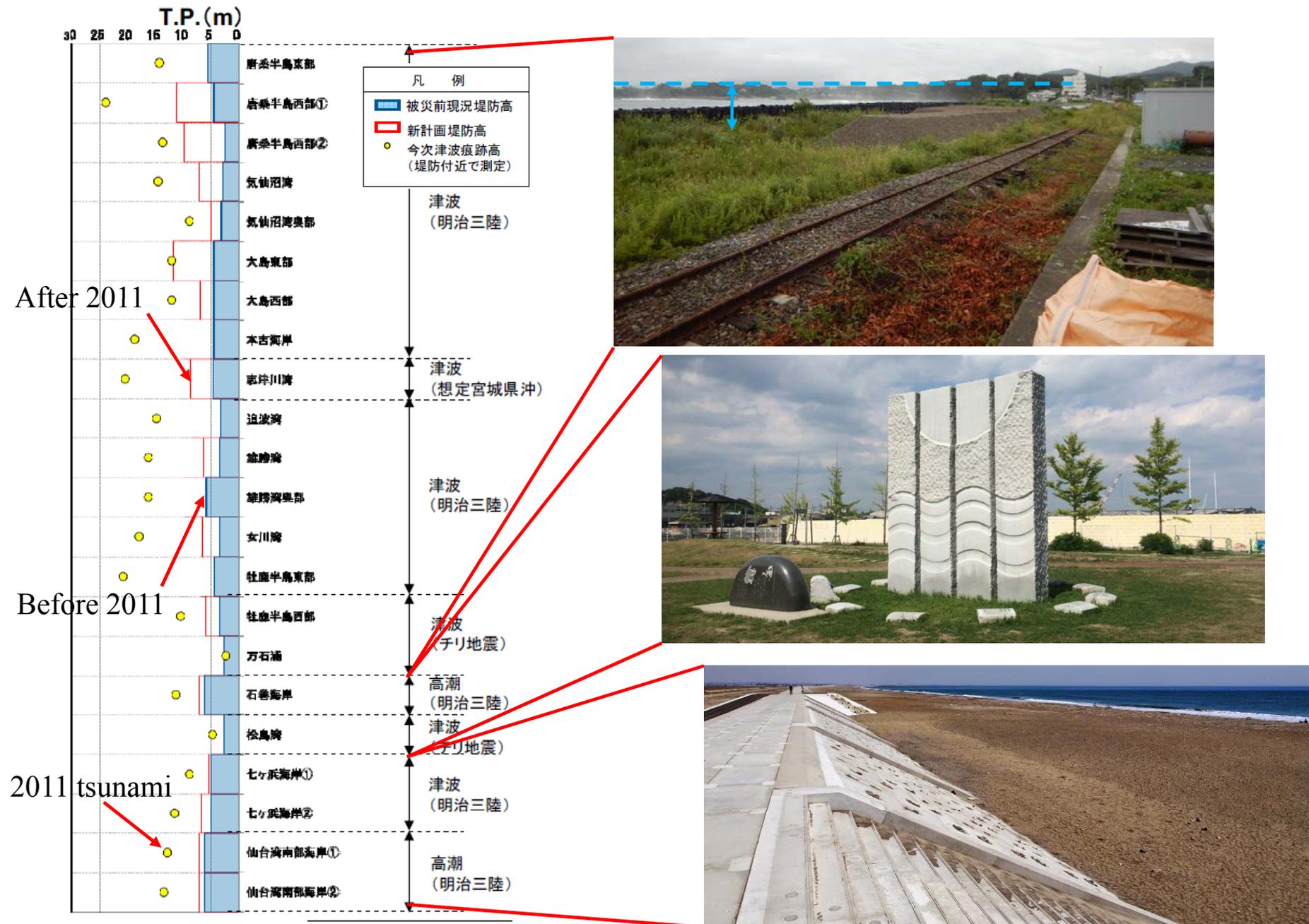


Level 2:

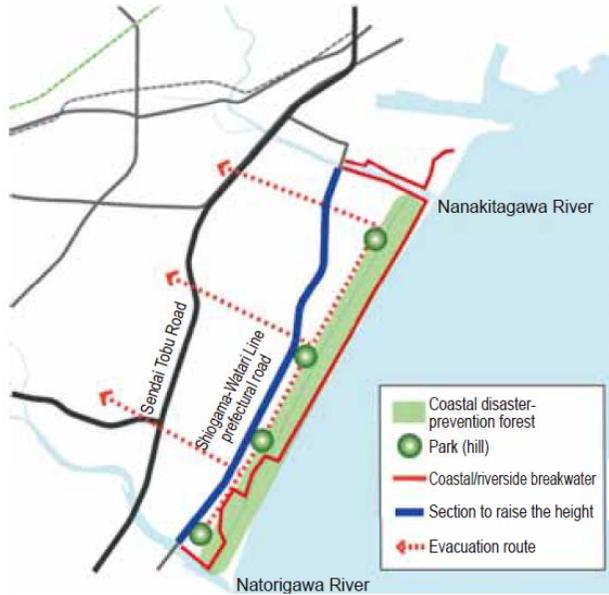
Low frequency (200-1,000 years) but **very high** tsunami.
 Forget about properties but secure evacuation routes for safe evacuation.
 Coastal structures should be strong enough even in case of the overtopping.



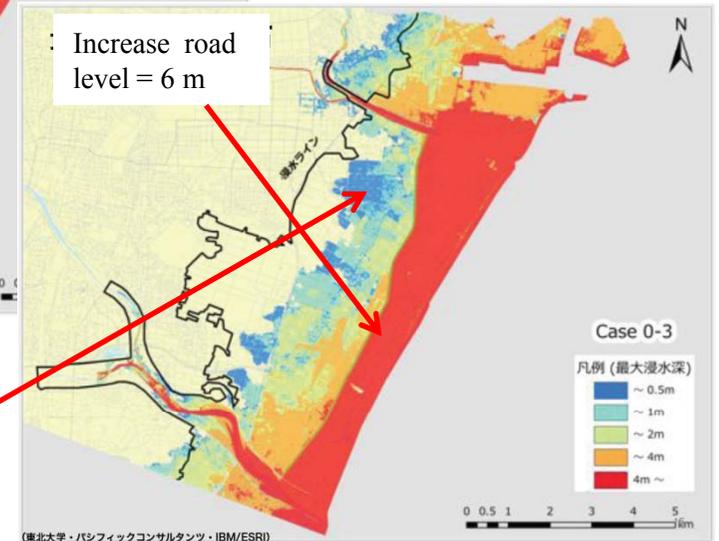
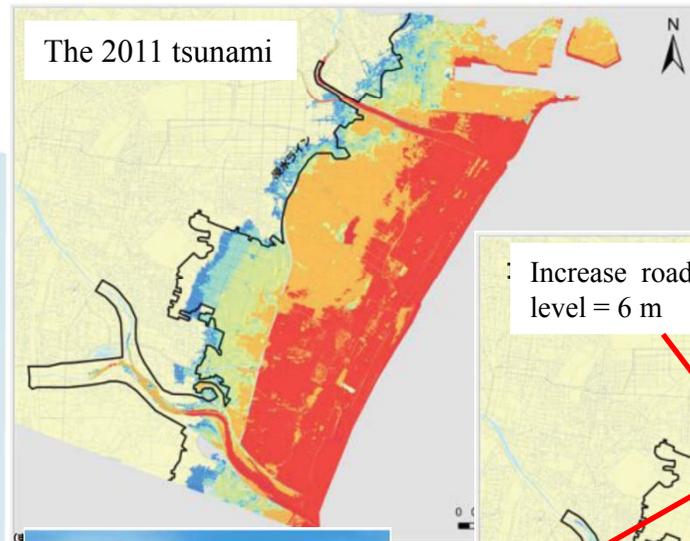
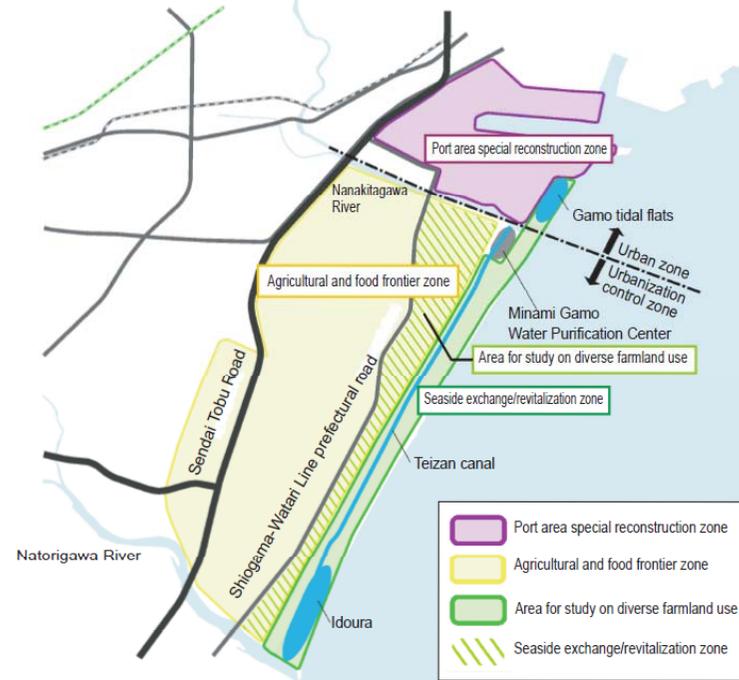
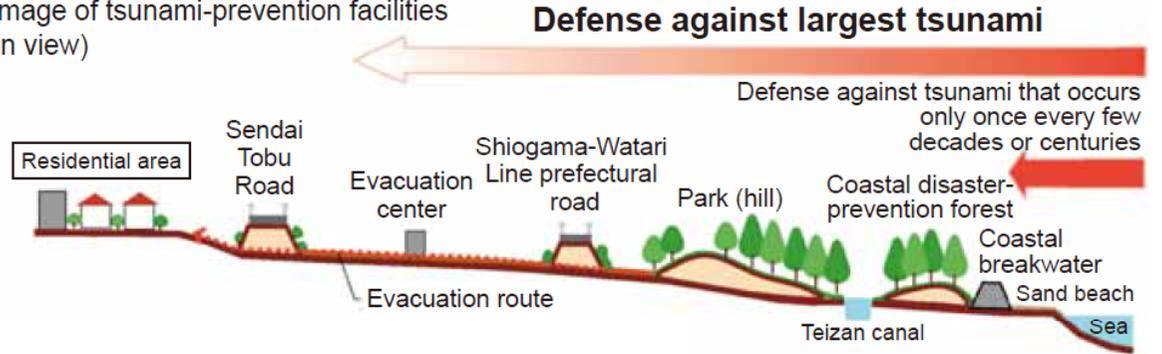
New height of seawalls in Miyagi prefecture



Conceptual image of disaster-prevention facilities against a tsunami (plan view)



Conceptual image of tsunami-prevention facilities (cross-section view)



http://www.city.sendai.jp/fukko/1198749_2757.html

Sendai city plan: land use management

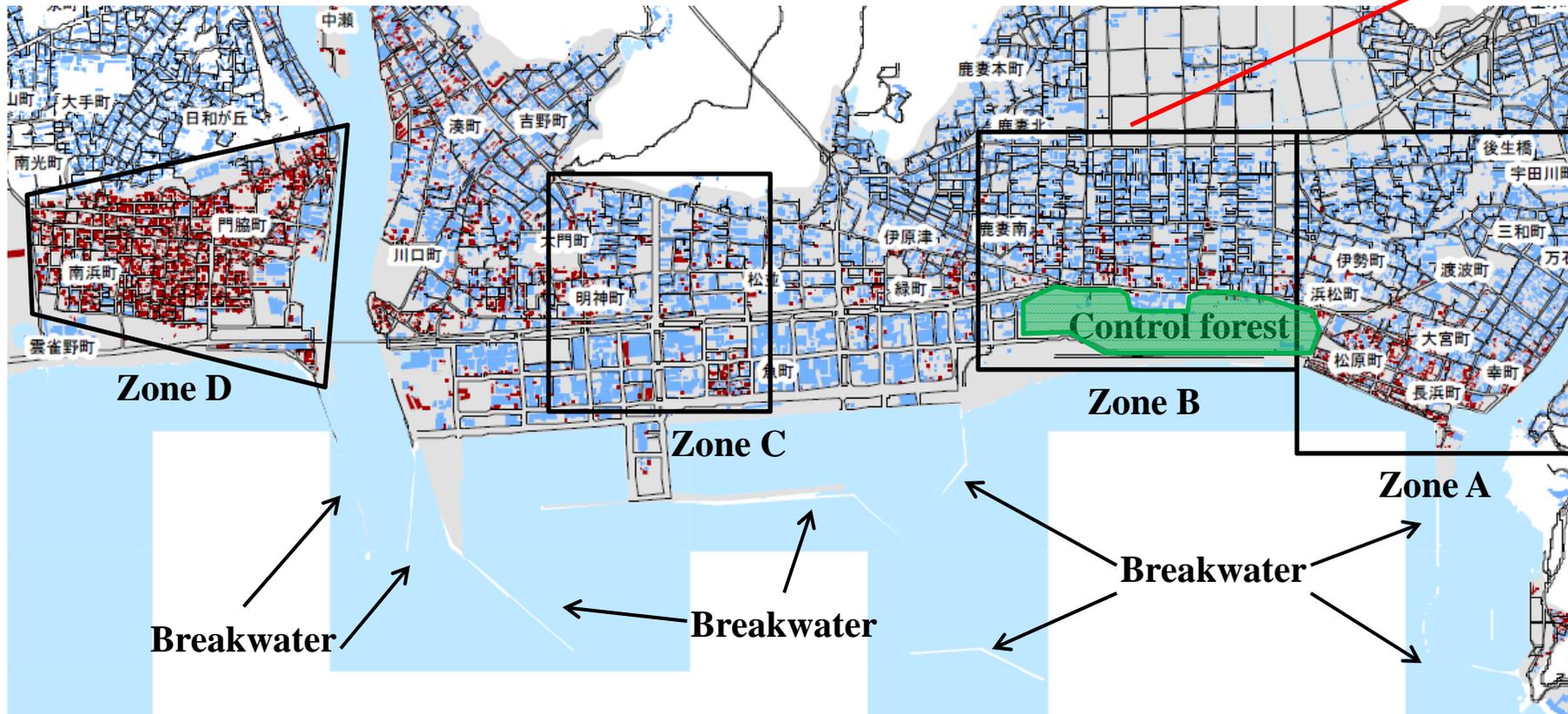
Reduction effect from control forest



防災林、津波軽減に効果…林野庁が再整備へ

東日本大震災で壊滅的な被害を受けた被災地の海岸防災林を、林野庁が「天然の防波堤」として再生する。同庁の調査で防災林に津波の威力を軽減させる効果があることが判明したため、今後はより津波に流されにくい植林方法も導入する。

今回の被害面積は、東京ドーム約780個分に相当する約3660ヘクタールに上り、すべてを再生するには10年近い歳月がかかるが、今年度中には着手したいと考えて、第3次補正予算案で関連費用数百億円を計上する方針。



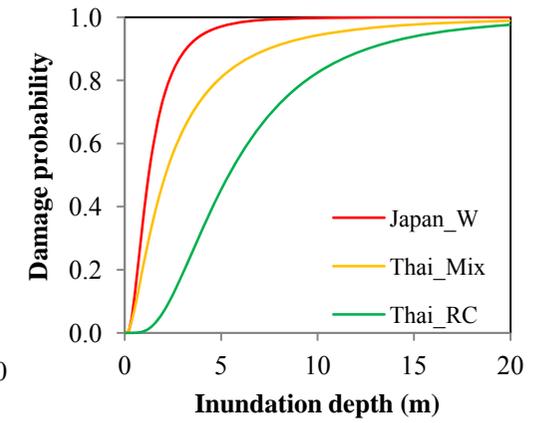
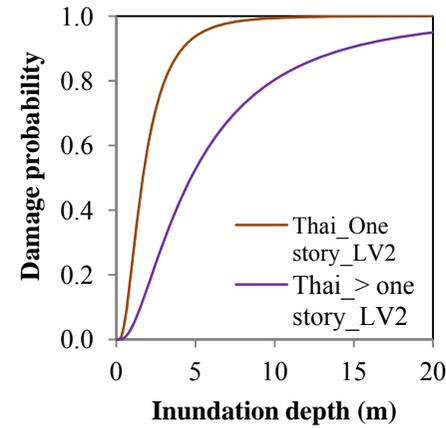
Building damage: Overturned building in Onagawa town



Building fragility and tsunami damage

Example from Ishinomaki city

Inundation depth = 4 m



Before tsunami

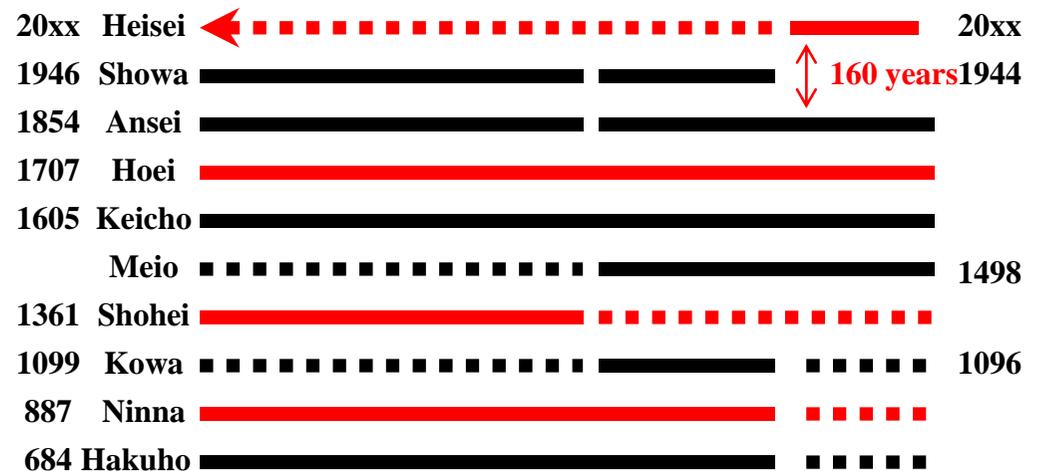
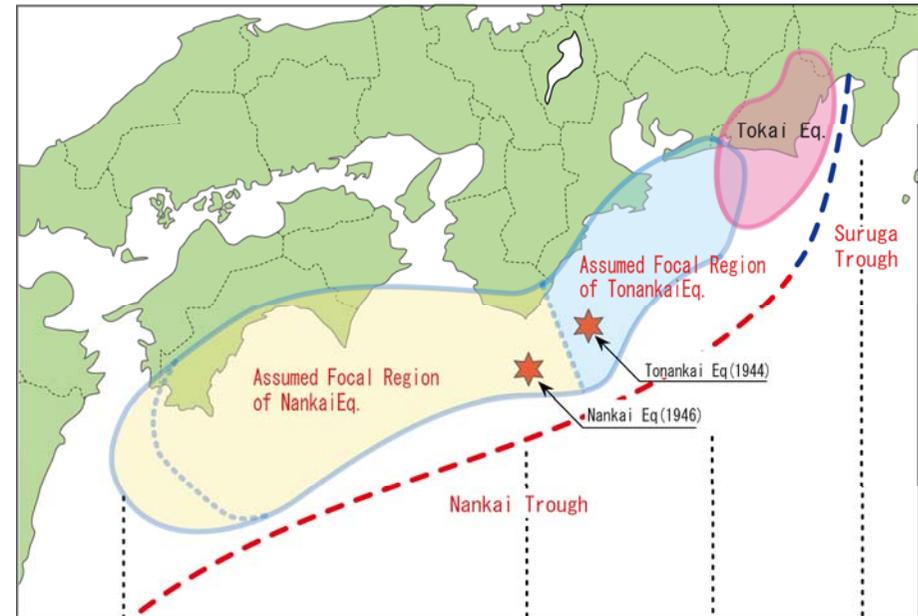
After tsunami



Condition before March 2011

Tokai-Tonankai-Nankai earthquake

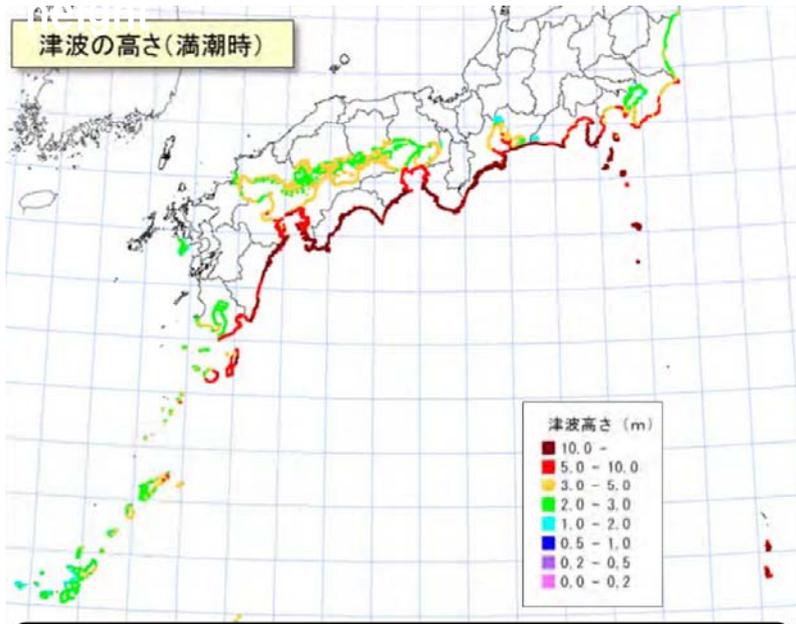
Earthquake possibility in Japan



New estimated tsunami height (M9 earthquake) VS historical tsunami data

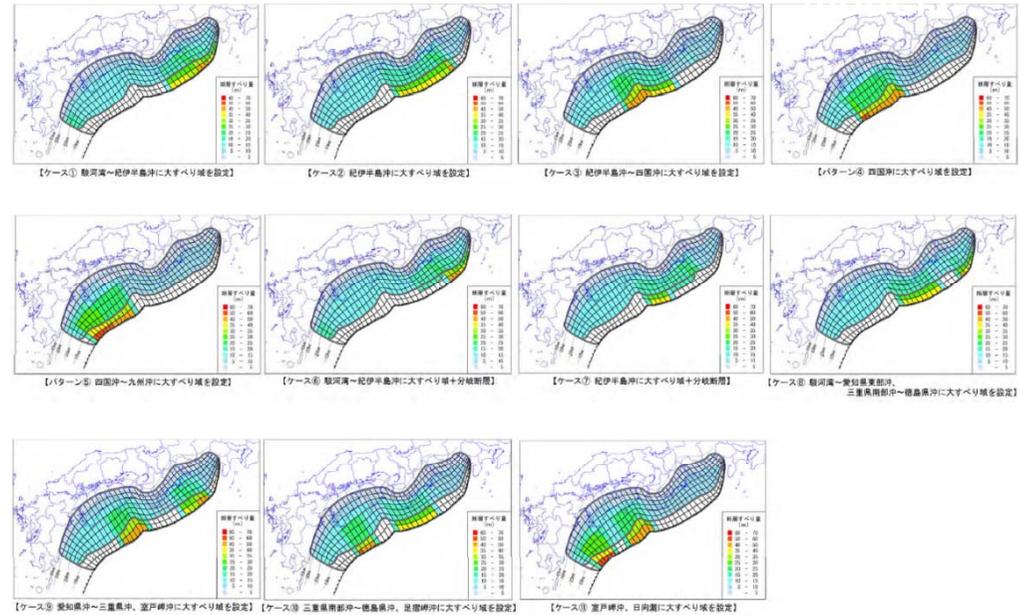
Maximum tsunami

11 slip



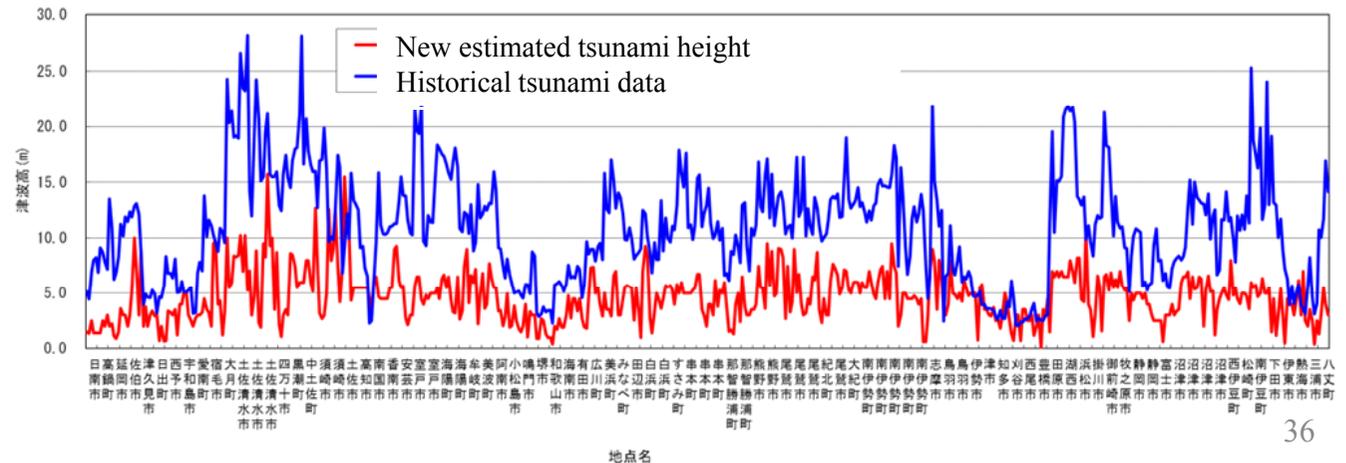
最大クラスの津波高
(各ケースの最大重ね合わせ)

http://www.bousai.go.jp/jishin/chubou/nankai_trough/15/kisya_5.pdf



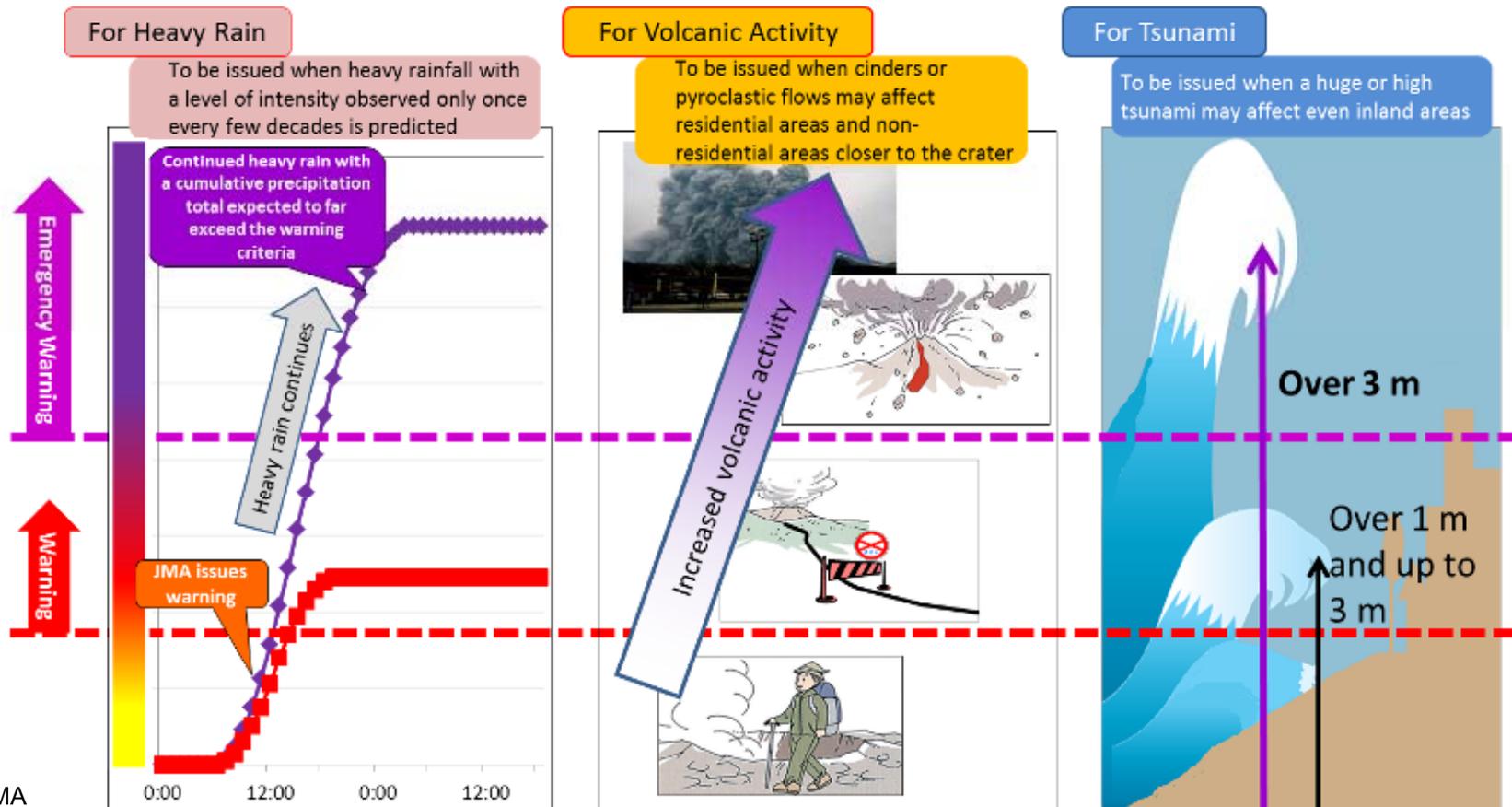
http://www.bousai.go.jp/jishin/chubou/nankai_trough/15/kisya_4.pdf

http://www.bousai.go.jp/jishin/chubou/nankai_trough/15/kisya_6.pdf



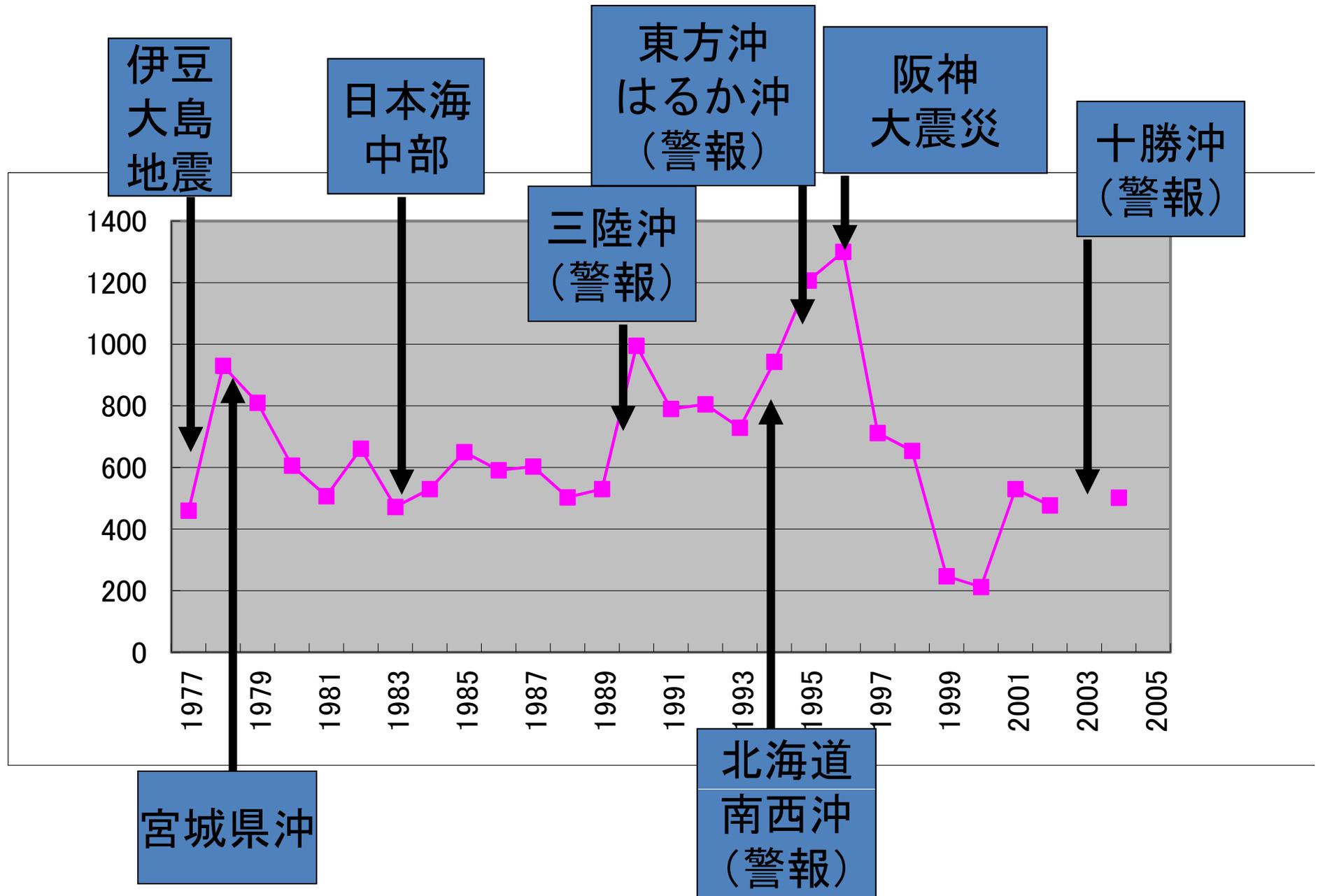
New tsunami warning classification

Tsunami warning and watch		Previous system (8 levels)	Present system (5 levels)		
		Announce tsunami height	Number	Message	Estimated tsunami height
Warning	Major tsunami	> 10 m	> 10 m	Major	> 10 m
		8 m, 6 m	10 m		5 m - 10 m
	4 m, 3 m	5 m	3 m - 5 m		
	Tsunami	2 m, 1 m	3 m	High	1 m - 3 m
Advisory	Tsunami advisory	0.5 m	1 m	-	20 cm - 1m



Source: JMA

No. of evacuation drill participants in Taro village



Preservation of buildings and other facilities destroyed by the tsunami

- ① 「第18共徳丸」 気仙沼市
- ② 榊綱 秀ノ山雷五郎像 気仙沼市
- ③ 仮埋跡地 (2ヶ所) 気仙沼市
- ④ 防災対策庁舎 南三陸町
- ⑤ 志津川漁港構構 南三陸町
- ⑥ 大川小学校 石巻市
- ⑦ 門脇小学校 石巻市
- ⑧ 谷川 (やがわ) 小学校 石巻市
- ⑨ 観音丸商店 石巻市
- ⑩ 旧東北商業銀行石巻支店 石巻市
- ⑪ 石巻ハリストス正教会 石巻市
- ⑫ 本間家土蔵 石巻市
- ⑬ おしかホエールランド 石巻市
- ⑭ 長浜集落 石巻市
- ⑮ 中瀬北地区 石巻市
- ⑯ 住吉公園 石巻市
- ⑰ 仮埋跡地 (7ヶ所) 石巻市
- ⑱ 文番 女川町
- ⑲ 女川サプリメント 女川町
- ⑳ 江島共済会館 女川町
- ㉑ 仮埋跡地 (1ヶ所) 女川町
- ㉒ 鳴瀬第二中学校と集落 東松島市
- ㉓ 東松島市野島港資料館 (新町公民館) 東松島市
- ㉔ 仮埋跡地 (1ヶ所) 東松島市
- ㉕ 野々島の津波湾 塩釜市
- ㉖ 浦戸寒風沢島の津波石 塩釜市
- ㉗ 野々島崩壊地 塩釜市
- ㉘ 同性寺一階避難場所 七ヶ浜町
- ㉙ 南蒲生地区 仙台市
- ㉚ 同性寺一階避難場所 七ヶ浜町
- ㉛ 南蒲生地区 仙台市
- ㉜ 若林区荒浜小付近 仙台市
- ㉝ 中野小学校 仙台市
- ㉞ 関上地区 名取市
- ㉟ 二の倉の「津波石」 岩沼市
- ㊱ 仮埋跡地 (3ヶ所) 岩沼市
- ㊲ 中浜小学校 山元町
- ㊳ 津波湾 山元町
- ㊴ 仮埋跡地 (1ヶ所) 山元町



Several memorial in rocks, stones, shrines and temples before the 2011 event...



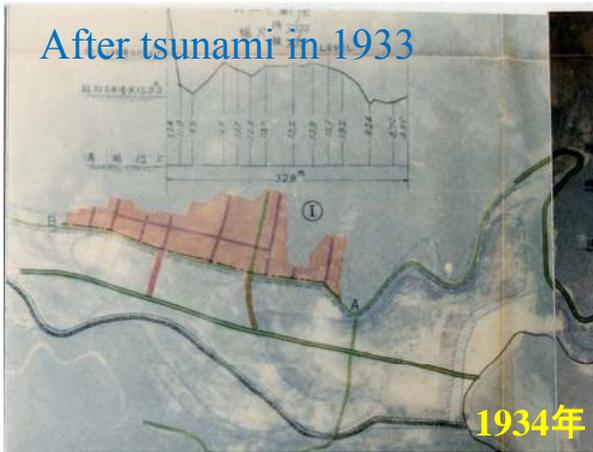
But...no preservation of damaged structures after the 2004 event



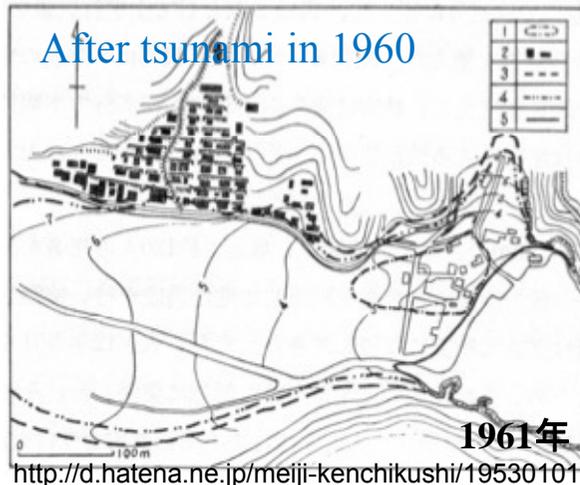
Thailand



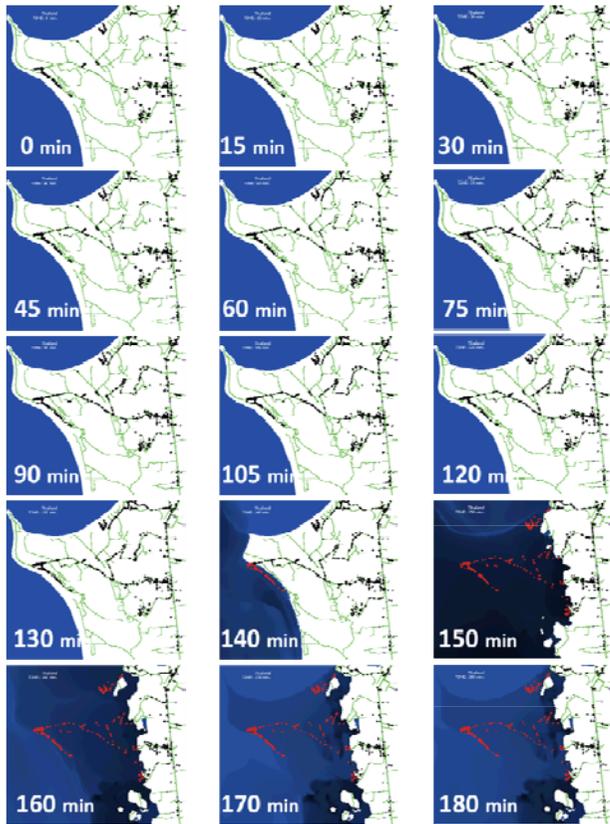
Indonesia



Toni Hongo village:
Highland residence

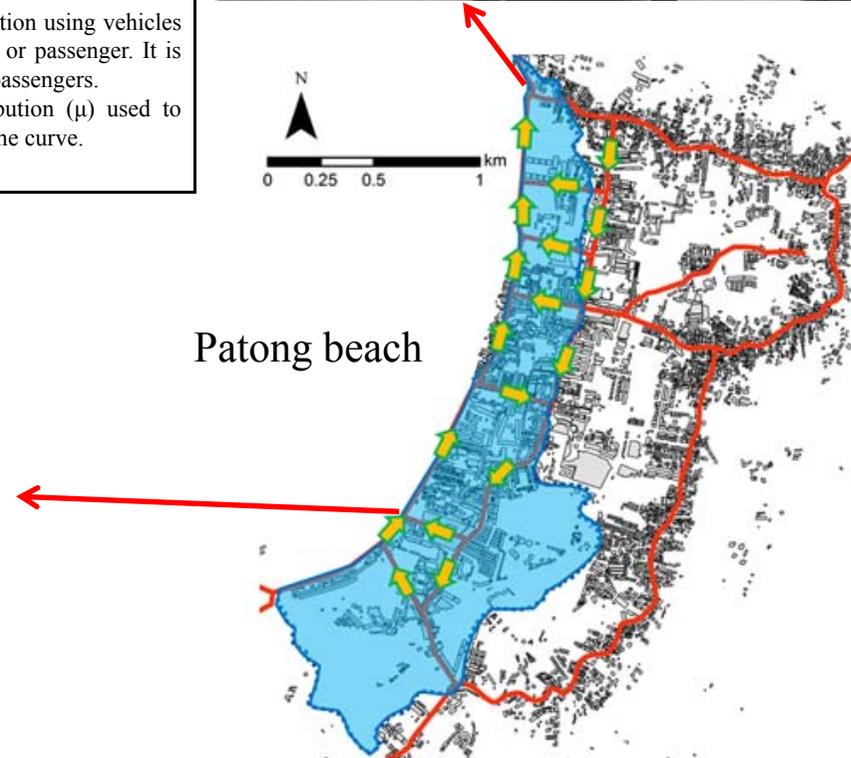


Tsunami evacuation problems in Thailand



V (%)	E (μ) (min)	F (%)
0	30	23%
0	60	26%
0	90	30%
0	120	34%
25	30	9%
25	60	14%
25	90	21%
25	120	26%
50	30	7%
50	60	10%
50	90	16%
50	120	22%
75	30	6%
75	60	10%
75	90	16%
75	120	21%
100	30	7%
100	60	11%
100	90	15%
100	120	22%

“V” is the percentage of population using vehicles for evacuation. Either as driver or passenger. It is assumed that each car has four passengers.
 “E” is the mean of the distribution (μ) used to construct the evacuation start time curve.
 “F” is the Fatality ratio



KAKEAGARE! THAILAND (June 18,2014)

アガレ!
カケ KAKE AGARE!
JAPAN 日本

— Tsunami evacuation drill —

アガレ!
カケ KAKE AGARE!
THAILAND

— Tsunami evacuation drill —

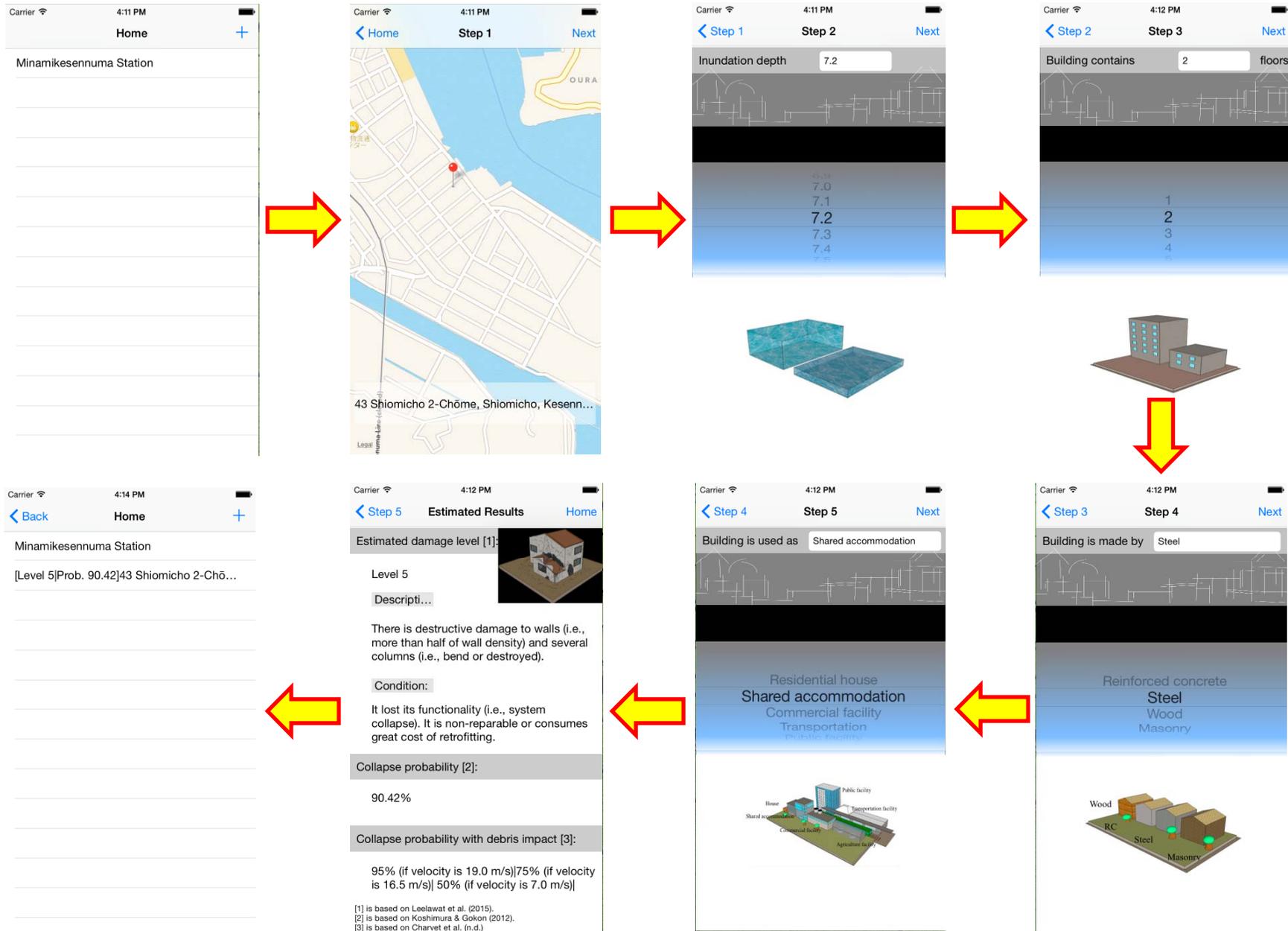


Ban Kalim School
(Phuket, Thailand)



Incorporation with: Southern Meteorological Department (West Coast),TMD

DamageEstimateApp: Pilot version for Kesennuma city



World Tsunami Day (5 November)



- The World Tsunami Day proposal materialized after the third U.N. World Conference on Disaster Reduction in Sendai in March.
- Japan hopes to play a leading **role in the international community in the field of disaster reduction** after the March 2011 earthquake and tsunami devastated the Tohoku region
- Japan designated **Nov. 5 as Tsunami Disaster Prevention Day under a law** on measures to deal with tsunami after the March 2011 disasters.
- The day was chosen in honor of a villager, **Mr.Hamaguchi**, in the region currently known as Wakayama Prefecture who saved the lives of many by evacuating them in anticipation of a massive tsunami spurred by the Ansei Nankai earthquake of **Nov. 5, 1854**.
- Inamura no Hi in your language from ADRC website

<http://www.adrc.asia/publications/inamura/phase1.html>

